



Second Annual Working Groups Report

Grant Period 2

1 May 2020 – 1 November 2021

Activity Report for ENTAN Working Group 1 (Legal and Political Aspects)

During this period (1 May 2020-1 November 2021), group members **Katinka Beretka**, **Balázs Dobos**, **Francesco Palermo**, **Natalija Shikova** and **Balázs Vizi** participated in the organizing committee of 2nd ENTAN Conference that took place in Budapest on 24-25 September 2021. **Balázs Dobos**, **Natalija Shikova** and **Balázs Vizi** edited the conference proceedings volume *Non-Territorial Autonomy as an Instrument for Effective Participation of Minorities* (Centre for Social Sciences Budapest and University American College Skopje, 2021 https://entan.org/wp-content/uploads/2021/10/ENTAN-volume_Non-Territorial-Autonomy-as-an-Instrument-for-Effective-Participation-of-Minorities_2021_final.pdf). Group members **Jacob Dahl Rendtorff**, **Natalija Shikova**, **Konstantinos Stratilatis**, **Katinka Beretka**, **Meital Pinto**, **Konstantinos Tsitelikis**, and **Balázs Dobos** presented their papers at the conference and also contributed to the conference volume with their respective chapters.

Besides that, **Balázs Vizi** and **Balázs Dobos** both presented a paper at the conference “Alternative Approaches to Ethno-Cultural Diversity Management at Sub-National Levels: Ethiopia in Comparative Perspective” organized by the University of Addis Ababa, on March 13, 2021. They contributed to the conference proceedings volume as well, (Balázs Dobos: “Autonomies in their name? National-cultural autonomies in Croatia and Estonia” and Balázs Vizi: “Non-territorial Autonomy as a Form of Minority Self-government in Central Europe” - in: Christophe, Van der Beken; Beza, Dessalegn (eds.) *Alternative Approaches to Ethno-cultural Diversity Management at Sub-national levels: Ethiopia in Comparative Perspective*. Addis Ababa, School of Law Addis Ababa University (2021)). **Balázs Dobos** also presented a paper at International Political Science Association (IPSA) 26th World Congress of Political Science („The Integrative and Mobilization Capacity of Non-Territorial Cultural Autonomies in Central and South Eastern Europe.” New Nationalisms in an Open World. Lisbon, July 10-15, 2021.) and at ASN (Association for the Study of Nationalities) 25th Annual World Convention („Conceptualization, Operationalization and Efficiency: The Case of Non-Territorial Cultural Autonomies in Central and South Eastern Europe.” New York, Columbia University, May 5-8, 2021) He is also a member of the editorial board of NTA university textbook under preparation within ENTAN. Among the group members **Zerrin Savasan** undertook a Short-Term Scientific Mission in Lapland (Finland) at the Northern Institute for Environmental and Minority Law (NIEM) at the Arctic Centre of the University of Lapland in August 2021. She has done important research on environmental autonomy in the Arctic region.

The Working Group also commissioned two ENTAN Policy Papers during this period: *Non-territorial Autonomy of Whom, by Whom and for Whom?* by Balázs Dobos and *Can non-territorial autonomy enhance indigenous peoples’ right to self-determination?* by Natalija Shikova that were finally published in May 2022 (https://entan.org/wp-content/uploads/2022/04/Entan-Policy-Paper-No.-5_final.pdf and <https://entan.org/entan-activity/non-territorial-autonomy-of-whom-by-whom-and-for-whom/>)

Activity Report for ENTAN Working Group 2 (Cultural Identities)

This was a fruitful period (1 May 2020-1 November 2021) of activity in terms of publications. Group members **Jelena Ćeriman** and **Aleksandar Pavlović** were co-editors of the special issue of *Filozofija i društvo / Philosophy and Society* (Vol. 31 No. 3 2020) on 'Non-territorial autonomy as an enrichment of representative democracy' (<https://journal.instifdt.bg.ac.rs/index.php/fid/issue/view/53>) which incorporated a selection of papers from the 1st ENTAN Conference in Belgrade. This included Ćeriman and Pavlović's own co-authored article 'Beyond the territory principle: Non-territorial approach to the Kosovo question(s)'. **Aleksandar Pavlović** also contributed a chapter to the second ENTAN conference proceedings volume published in September 2021, as did Working Group 2 members **Antonia M. Mora-Luna** and **Branko Bošković**.

The Working Group also commissioned and oversaw the publication of two ENTAN Policy Papers during this period: 'Preserving and Revitalising Endangered Minority Languages' (https://entan.org/wp-content/uploads/2021/10/Entan-Policy-Paper-No.-2_final-1.pdf) by **Christina Flora** appeared in September 2021, while **Triin Tark**, **Timo Aava** and **David Smith** collaborated to produce "'One size fits all"? Challenges of ethnic categorisation when implementing nonterritorial autonomy' (https://entan.org/wp-content/uploads/2021/10/Entan-Policy-Paper-No.-3_final.pdf), published one month later.

Elsewhere, **Anita Stasulane**'s article 'Identity Multiplicity in an Ethnic and Religious Minority in Latvia: Old Believer Youth' was published in *Frontiers in Sociology* (vol.6, 2021); **Laura Patache** (with Octav Neguriță) published 'An Overview on Romanian Strategies regarding Roma Minority Concerning Education and Employment' in *Journal of Economic Development, Environment and People* (vol. 2, 2020). **David Smith**'s article 'One Russia, many worlds: balancing external homeland nationalism and internal ethnocultural diversity' was published in *Eurasian Geography and Economics* (62, 3, 2021) as part of a special issue ('Navigating between the European Union and Russia') that Smith co-edited.

In addition, Working Group members undertook or hosted various Short-Term Scientific Missions in this latest phase. In June 2021 **Triin Tark** visited University of Vienna, where she developed her research on '[Fixing ethnicity and the German Cultural Self-Government in interwar Estonia](#)' in collaboration with **Timo Aava** and other members of **Boerries Kuzmany**'s project team. This STSM gave rise to Tark's article "Die deutsche Kulturselbstverwaltung und die Volkszugehörigkeitsänderungen in Estland in den 1920er Jahren" - which has been accepted for publication and is forthcoming in *Jahrbücher für Geschichte Osteuropas* – and work is currently in progress towards a further article.

The University of Deusto, Bilbao, hosted **Branko Bošković** in July 2021 to work on 'Social aspects of autonomy in Southern Europe', while in September **Alexandra Ioannidou** travelled to University American College in Skopje to work with **Ivan Dodovski** on her project "'Don't say

it!” The Concealment of an Oral Tradition in Greek Macedonia’ and Svetluša Surova visited **David Smith** in Glasgow to discuss joint research on ‘National minority councils as an instrument for effective participation of national minorities in Serbia’.

Based on discussions within the Working Group during the year, **David Smith** and **Kristina Sehlin MacNeil** were granted funding in September 2021 under the ‘Arctic Connections’ Initiative of the Scottish Government, for a new project entitled ‘Gaelic and Sámi: Promoting Mutual Learning in the Protection of Indigenous Languages’ The project compares current institutional arrangements for the maintenance and revitalisation of Gaelic and Sámi cultures, with a focus on languages. It assesses the suitability of these arrangements in relation to challenges faced by speakers of these Indigenous languages and discuss possible new or supplementary approaches that could help to realise the potential cultural, social, and economic added value of linguistic diversity. It will bring together academic experts and practitioners from Scotland, Sápmi, beyond

– including many representatives of ENTAN - to boost public awareness and support knowledge exchange and mutual learning on best-practices to promote Indigenous-languages.

Working Group 2 members presented a total of six papers at the 2nd ENTAN conference in Budapest in September 2021 and participated actively in other international conferences during the activity period. In May 2020 **David Smith** gave a keynote lecture (‘Minority projection: definitions, practices and challenges in Central and Eastern Europe’) at the annual conference of the VERA Russian and Border Studies Centre at the University of Eastern Finland and in June 2021 was one of four invited panellists at the online event ‘Minority Non-Territorial Autonomy: Can a Theoretical Model(s) Work in Practice?’ at the European Centre for Minority Issues (ECMI), organised by ENTAN member **Ljubica Đorđević-Vidojković**. Smith had previously joined ENTAN member **Balázs Dobos** as a participant in Đorđević-Vidojković’s ECMI closed workshop ‘Monitoring and Evaluation of Performance of National Minority Councils’, held in April 2021. The workshop explored possibilities for monitoring and evaluation of performance (functionality and/or impact) of national minority councils in the five countries: Croatia, Hungary, Montenegro, Serbia, and Slovenia.

Timo Aava presented a paper (‘Tracing the Austro-Marxist Roots of the Estonian 1925 Cultural Autonomy Law’) at the September 2021 Conference of Baltic Studies in Europe in Uppsala, while in the same month **Anita Stasulane** presented papers on ethnic and religious minority identities in Latvia at the 15th European Sociology Association (online) conference and the 18th Annual Conference of the European Association for the Study of Religion.

David Smith was nominated as Chair of the 3rd ENTAN conference and awarded a Virtual Mobility Grant for work with **Flavia Ghencea** and the local organising team in Constanta. The conference call for papers on the theme ‘Realising Linguistic, Cultural and Educational Rights through Non-Territorial Autonomy’ was approved by the ENTAN Action Core Committee in September 2021.

Activity Report for ENTAN Working Group 3 (Regional and socio-economic development: incentives and resources)

The work of the WG has been to a major extent moved to an online space, which dramatically reduced the possibility to implement initially planned research action and mutual networking, which was outlined in a previous report. Hence, most of the activities of the WG members took the form of publication on NTA. **The following publications have dealt with the NTA:**

Books:

Tove H. Malloy and Levente Salat (eds.), *Non-Territorial Autonomy and Decentralization. Ethno-Cultural Diversity Governance* (Routledge, 2021)

This volume explores how ethno-cultural groups attain degrees of non-territorial autonomy (NTA) in multicultural and multinational states. Focusing on case studies from Europe, the Middle East, Asia and South Africa, it examines alternative and emerging models of bottom-up ethno-cultural action and agency in the context of decentralization. Based on a set of qualitative performance indicators, the volume offers a novel approach to assessing NTA through the perspectives of network governance and normative pluralism. Contributors explore how these explanatory frameworks contribute to understanding emerging institutional arrangements which may be seen as instances of NTA serving the interests of non-dominant ethno-cultural communities. By excavating new paradigms of ethno-cultural NTA, the volume expands the conventional and restrictive understanding of NTA and thus suggests a new research agenda. Methodologically sophisticated, this interdisciplinary volume combines legal and political analysis with methods of political sociological for a new understanding of ethno-cultural players' potential for self-determination in decentralized systems. In so doing, it contributes not only to new theorizing of NTA but also to showing the opportunities for mapping more accurately the rich empirical reality of NTA. Non-Territorial Autonomy And Decentralization: Ethno-Cultural Diversity Governance will be of interest to students and scholars of legal and political studies, public administration, and minority studies as well as policy-makers in charge of decentralization in multicultural and multinational societies.

Articles:

Tove H. Malloy (2020). "Concepts of Non-Territorial Autonomy: Agreements, or Arrangements?" in German Yearbook of International Law, Vol. 63.

Tarvet, R., & Klatt, M. (2021). The impact of the Corona crisis on borderland living in the Danish-German border region with a special focus on the two national minorities. National Identities, 1 - 18. <https://doi.org/10.1080/14608944.2021.1938522>

Klatt, M., & Winkler, I. (2020). Lessons from the Danish-German border region for post 2020 Interreg A - an alignment with cross-border functional regions? *EUROPA XXI*, 38, 139-156. <https://doi.org/https://doi.org/10.7163/Eu21.2020.38.5>

Klatt, M. (2021). Minority Political Parties - An Effective Means of Participation or a Trade Union Negotiator? The Example of the South Schleswig Voters' Association (Südschleswiger Wählerverband, SSW). In B. Vizi, B. Dobos, & N. Shikova (Eds.), *Non-Territorial Autonomy as an Instrument for Effective Participation of Minorities* (pp. 91-103). Centre for Social Sciences/University American College.

Klatt, M. (2020). Regions in Crisis: The Volatility of Regional Identity in Face of Nationalisation Projects. The Case of Schleswig. In D. E. H. de Boer, N. H. Petersen, B. Spierings, & M. van der Velde (Eds.), *The Historical Evolution of Regionalizing Identities in Europe* (pp. 275-306). Peter Lang.

Kreci, Veli, and Islam Jusufi. (2022). North Macedonia: Local elections and the parliamentary political dynamics. In: Adam Gendźwiłł, Ulrik Kjaer, Kristof Steyvers (eds.), *The Routledge Handbook of Local Elections and Voting in Europe*, pages: 441-452. London: Routledge. ISBN: 9780367444334. <https://www.routledge.com/The-Routledge-Handbook-of-Local-Elections-and-Voting-in-Europe/Gendzwill-Kjaer-Steyvers/p/book/9780367444334>.

Jakubowski, K. Trykacz, T. Studzieniecki, J. Skibiński (2021). Identifying cross-border functional areas: conceptual background and empirical findings from Polish borderlands. *European Planning Studies*. DOI10.1080/09654313.2021.1958760.

T. Studzieniecki, A. Jakubowski, B. Meyer (2021). Key conditions for Euroregions development at external EU borders: A case study of the Polish–Belarusian borderland. *Regional Science Policy & Practice*. <https://doi.org/10.1111/rsp3.12414>

Opiola, W., Böhm, H. (2022). Euroregion as political actor: managing the border policies in the time of COVID-19 in Polish borderlands. *Territory, Politics, Governance*. DOI: 10.1080/21622671.2021.2017339.

Böhm, H. (2021). Challenges of Pandemic-related Border Closures for Everyday Lives of Poles and Czechs in the Divided Town of Cieszyn/Český Těšín: Integrated Functional Space or Re- emergence of Animosities? *Nationalities Papers*: 1–15, doi:10.1017/nps.2021.51

Böhm, H. (2021): Five Roles of Cross-Border Cooperation Against Rebordering. *Journal of Borderland Studies*. <https://doi.org/10.1080/08865655.2021.1948900>

Böhm, H., Opiola, W., Siatkowski, J. (2021): Cross-border Cultural Cooperation as the Principle Paradiplomacy Form: Evidence from the Czech-Polish Borderland. *Cultural Management: Science and Education*, Vol. 5, No. 1, DOI: 10.30819/cmse.5-1.08

Other relevant works:

Wolf, S. (2020). "Functional Minority Autonomy in Germany", Online Compendium Autonomy Arrangements in the World. Available from <http://www.world-autonomies.info/ntas/germany.html>

T. Studzieniecki, B. Meyer (2021). Multilevel Development of Cross-Border Territorial Organization - A Case Study of The Euroregion Baltic. Conference Proceedings of the 37th International Business Information Management Association (IBIMA) 30-31 May 2021, Cordoba, Spain, 10483-10492.

T. Studzieniecki, I. Gumenyuk (2021). The Role of Euroregions in Development of Cross-Border Cooperation in Russian Federation. Conference Proceedings of the 37th International Business Information Management Association (IBIMA) 30-31 May 2021, Cordoba, Spain, 10499-10508.

ENTAN-related motilities:

Except for these scientific publications, the WG members have also tried to contribute towards the goals of the ENTAN project by other means. Joanna Kurowska-Pysz and Andrius Puksas addressed by the mean of Policy Paper on the issue of minority participation in local cultural development, illustrated by the case of the Lithuanian minority in Puńsk, Poland – see <https://entan.org/wp-content/uploads/2021/08/Entan-Policy-Paper-No1-final-1.pdf>.

Joanna Kurowska-Pysz also benefited from the possibility to undergo her STSM in Sonderborg with Martin Klatt. The STSM entitled “Minorities’ activities in the borderland living” took place between 2 and 6 June 2021. Branko Bošković studied Social aspects of autonomy in Southern Europe during his STSM with University of Deusto (Bilbao) between 4 and 21 July 2021.

Hynek Böhm benefited from the Call for Inclusiveness Target Countries (ITC) conference grant applications, as he intervened with a presentation during the conference “New Challenges for Borderlands Studies: Regional, European and Global Perspectives”, held in Opole, September 8- 10 2021.

Activity Report for ENTAN Working Group 4 (University course on non-territorial autonomy).

The work of the WG4 in the period between 1 May 2020-1 November 2021 resulted in several activities, publications, and actions.

The working group has produced Non-territorial autonomy bibliographical database – European Non-Territorial Autonomy Network (ENTAN-COST) (Zotero 2020). The team working on the database consisted of: Artur Boháč, Marina Andeva, Börries Kuzmany, Timo Aava, Anna Adorjáni, Matthias Battis and Oskar Mulej. The working group also worked in the drafting of the outlines for the NTA Textbook concepts and methodology.

Marina Andeva has participated in the ENTAN Summer Training School as a moderator in the discussion sessions of the school. She worked on the NTA Textbook concept and methodology within a Virtual Mobility Grant in 2021. Marina is Chair of the Editorial Board of the ENTAN NTA Textbook, established at the end of 2021.

Börries Kuzmany published several peer-reviewed publications in the reporting period. He published the articles “Non-Territorial Autonomy in Interwar European Minority Protection and Its Habsburg Legacies,” in Peter Becker, Natasha Wheately (ed) *Remaking Central Europe: The League of Nations and the Former Habsburg Lands* (Oxford, Oxford UP 2021), 315–342. and “Vid impers’koho narodu do nacional’noï menšyny. Ministerstvo velykorus’kyx sprav v Ukraïni, 1917– 18 rr. [From the Great Russian People to a National Minority: The Ministry of Great Russian Affairs in Ukraine, 1917–1918],“ *Ukraïna Moderna* 29, 2020, 164–188 [in Ukrainian]. Börries was involved also in multimedia projects related to NTA: Youtube-Video on Karl Renner’s concept of non-territorial autonomy (Youtube video), November 2021; and Podcast on research on ethno-confessional diversity with the BASEES Study Group for Minority History, November 2021. He participated in several conferences in 2021: 1) Annual Convention of the Association for Slavic, East European, and Eurasian Studies (ASEEES): “Objectivising national identity. The introduction of national registers in provincial elections in the late Habsburg Empire.”; 2) Budapest: 2nd conference of the “European Non-Territorial Autonomy Networks (ENTAN)”: “Interim report on the NTAutonomy project”; 3) University of Halle-Wittenberg: Kolloquium of the Aleksander-Brückner-Centre: “Nationale Vielfalt handhaben. Das Konzept der nicht-territorialen Autonomie im Russländischen Reich, 1900-1917”. In 2020 he took part as instructor in the ENTAN Summer Training School. Börries is part of the Editorial Board of the ENTAN NTA Textbook, established at the end of 2021.

Ljubica Djordjević participated in several activities such as First ENTAN Training School in Flensburg/Somderborg (8-11 September 2020), which was Co-hosted by the ECMI as Member of the Organizing Committee of the Organizing Committee Trainer “NTA in Serbia, Croatia, Slovenia and Montenegro”. She was part of the organization of the ECMI Workshop “Monitoring and Evaluation of Performance of National Minority Councils”, on 21 April 2021. Ljubica

presented a paper entitled “An Outline for the Assessment of Minority Representative/Participatory Bodies” at the International Conference “The legal situation of national minorities in Lithuania in the context of national and international law”, at EFHR, on 26 May 2021. She organized an ECMI Online Talk “Can Minority Non-Territorial Autonomy Work in Practice”, on 9 June 2021. Ljubica did an ENTAN STSM at the Institute for Ethnic Studies in Ljubljana (Slovenia) on “Non-territorial Minority Autonomy in Slovenia: A Channel for Effective Minority Participation?”, in the period from 1-30 September 2021. At the ENTAN Conference in Budapest (24-25 September, 2021) she presented a paper entitled “An Outline for Systematic and Evidence-Based Monitoring of the Functioning of National Minority Councils in Serbia”. Ljubica is part of the Editorial Board of the ENTAN NTA Textbook, established at the end of 2021.

Anna Adorjáni, published a co-authored article in Hungarian on the minority concept: Adorjáni, A. & Bari, B. L. (2020). Nemzeti kisebbség – egy gondolati modell születése az Osztrák-Magyar Monarchiában és a nemzetközi jogban [ENG. National Minority – the Birth of an Intellectual Model in the Habsburg Monarchy and International Law]. *Regio*, 28(2), 5–53. She also had two research grants for research in NTA-related topics: 1) 2021 September, Centre for Social Sciences, Institute for Minority Studies (Budapest, Hungary), Short Term Scientific Mission (ENTAN, STMS); 2) 2021 October – December, European University Institute (Florence, Italy), Visiting Student, KWA Scholarship of the University of Vienna.