Federal Inmate Complaints: Data Documentation

A guide provided by the <u>Data Liberation Project</u>, with contributions from <u>Declan Bradley</u>, <u>Kevin Bryson</u>, <u>Marco Dalla Stella</u>, <u>Asako Mikami</u>, <u>pdtd</u>, <u>Jeremy Singer-Vine</u>, <u>Molly Taylor</u>, and <u>Victoria Tran</u>.

This effort is a work in progress. If you plan to use the data, please register here for updates.

Published: July 9, 2024

Last updated: August 15, 2024

Questions/comments? Please contact Data Liberation Project director Jeremy Singer-Vine at jsvine@gmail.com.

Table of Contents

Background

FOIA Records

General Documentation

What information do the records provide?

What information do the records not provide?

What timespan do the records cover?

How does the complaint process work?

Who can file a complaint?

How are complaints categorized?

Comparisons with Other Sources/Statistics

Caveats and Limitations

Technical Documentation

Overall notes

Column-specific notes

<u>Analyses</u>

Background

The Federal Bureau of Prisons (BOP)'s <u>Administrative Remedy Program</u> "allow[s] an inmate to seek formal review of an issue relating to any aspect of his/her own confinement." BOP tracks those complaints through SENTRY, the agency's "primary mission support database".

In October 2022, the <u>Data Liberation Project</u> filed <u>a request</u> to BOP, seeking a copy of all database records stored in SENTRY's "Administrative Remedy System module". Through a

series of phone calls and emails, BOP indicated that the agency did not have the capacity to export the complete set of requested records, but was able to export a substantial subset of data-points for each case. BOP <u>provided</u> those records to the Data Liberation Project on June 10, 2024.

FOIA Records

The Bureau of Prisons provided the following records, which the Data Liberation Project is making fully available the the public:

- Data describing 1,783,999 complaint and appeal filings (see caveat below about the
 difference between filings and cases), provided as two Excel files (one containing the
 first 1,000,000 entries, and the other containing the subsequent 783,999):
 - 0. Raw Excel Files Received
 - The Data Liberation Project is also providing versions of these records converted into two other widely-used file formats — CSV and Parquet:
 - 1. Data Converted to Other Formats
- - The Data Liberation Project has converted the dictionary <u>into a CSV file</u> for convenience.
- Translations of the "subject codes" present in the records' CDSUB1PR, CDSUB1SC, and cdsub1cb columns: addremedysubject.pdf and ADM REM Codes.pdf
 - The first of those files uses translations that appear to be more descriptive, but is missing translations for the following codes: 26M and 38A/B/C/D/E/Z. The second file does include those translations.
 - The Data Liberation Project has converted the translations into a CSV file for convenience. It primarily uses the descriptions from the first file, and fills in the missing descriptions with those from the second.
- Translations of the status and status-reason codes present in the CDSTATUS and STATRSN1/2/3/4/5 columns: ADM REM Status Codes.pdf
 - A handful of status-reason codes in the data were missing from the document BOP provided. After the DLP inquired about this, BOP provided a PDF listing the remaining codes: <u>add'l ADM_REM_Codes.pdf</u>
 - The Data Liberation Project has converted the status-reason codes <u>into a CSV</u> file for convenience.
- Translations of the facility codes present in the CDFCLEVN and CDFCLRCV columns, providing each facility's type, name, and "open/pending" status (as of March 17, 2016):
 Facility List by Type and Name 03-17-2016.pdf
 - Some of the facility codes in the data were missing from the document BOP provided. See the <u>technical documentation</u> below for details. After the DLP inquired about this, BOP provided a PDF listing remaining codes: <u>add'l</u> <u>ADM_REM_Codes.pdf</u>

 The Data Liberation Project has converted these translations <u>into a CSV</u> file for convenience.

The Data Liberation Project has also created a <u>set of CSV files</u> that provide the complaint data with many of the codes above translated *in-place* so that they're more immediately readable in a table/spreadsheet.

General Documentation

What information do the records provide?

The data contain 1.78 million complaint/appeal submissions filed by federal prison inmates between January 2000 and late May 2024, spanning nearly 1 million distinct cases.

Each record corresponds to the submission of one of the following three forms: BP-9 "Request for Administrative Remedy," which is a request for a formal review of an issue relating to any aspect of the inmate's confinement; BP-10 "Regional Administrative Remedy Appeal," which is a request for an appeal; or BP-11, "Central Administrative Remedy Appeal."

At each step of the process, a given complaint can be associated with multiple (re)submissions. All submissions associated with the same initial complaint are given the same case number (available in the data's "CASENBR" column).

The records indicate the date the filing was received, the case number it pertains to, the general category of the case's complaint, the facility where the issue occurred, the facility that received the complaint, the case status, status update date, and reasons for rejection/closure.

What information do the records *not* provide?

The records do not provide **specific descriptions of the complaints**, only categorizations of each complaint into one of ~190 subject codes. BOP's Administrative Remedy System module contains an "abstract" of each complaint — generally, a short, abbreviated note, such as "CLAIMS STAFF WAITED TO TAKE TO ER".

Those abstracts are available via FOIA requests for "PR-15" ("Administrative Remedy Generalized Retrieval") reports covering narrower tranches of complaints. BOP provided an example of such a report: PR15 BOP 8.1.23-8.31.23.pdf

The records presented here lack other data-points available in the PR-15 reports:

- The PR-15 reports show up to *two* subjects per filing, while the data provided here list **only one subject** (with a primary and secondary code) per filing.
- The PR-15 reports include each filing's full "Remedy ID", which is a concatenation of the Case Number (available in the data provided here) and a sequential number (not

available) tracking the order of submission. That order can be deduced from the filing dates provided, but do not indicate — for cases that overlap with the data's January 2000 cutoff — whether a case included submissions prior to January 2000.

Neither the records presented here nor the PR-15 records indicate:

- The identity or demographic characteristics of the complainants
- The **full text** of the complaints, appeals, and/or BOP responses
- The specific **remedies provided** for cases that were ultimately granted

What timespan do the records cover?

The records cover complaints received (per the *sitdtrcv* column) between January 2000 and late May 24, 2024. The records also appear to reflect modifications to the data (per the *sdtstat* column) made during that time span and extending to May 26, 2024.

How does the complaint process work?

Details of BOP's inmate complaint process can be found in <u>BOP program statement 1330.18</u>, dated January 6, 2014 and titled "Administrative Remedy Program."

Inmates with complaints must first raise their issue informally to staff for resolution. If the issue is not resolved informally, the inmate may submit a formal written complaint, known as an "Administrative Remedy Request" via Form BP-9 within 20 calendar days of the issue occurring.

BOP staff log these submissions into SENTRY's Administrative Remedy Index, where they are each assigned a "Remedy ID". From there, BOP staff review, investigate, and respond to the request.

"An inmate who is not satisfied with the Warden's response may submit an Appeal on the appropriate form (BP-10) to the appropriate Regional Director within 20 calendar days of the date the Warden signed the response," according to the program statement. "An inmate who is not satisfied with the Regional Director's response may submit an Appeal on the appropriate form (BP-11) to the General Counsel within 30 calendar days of the date the Regional Director signed the response."

Blank copies of all three forms can be found <u>here</u>, and a sample completed set can be found <u>here</u>, both via a <u>resource page</u> hosted by University of Michigan Law School's <u>Margo Schlanger</u>.

Complainants can resubmit rejected requests and appeals, per the program statement: "When a submission is rejected, the inmate shall be provided a written notice, signed by the Administrative Remedy Coordinator, explaining the reason for rejection. If the defect on which the rejection is based is correctable, the notice shall inform the inmate of a reasonable time extension within which to correct the defect and resubmit the Reguest or Appeal."

Who can file a complaint?

Per <u>BOP's Administrative Remedy Program regulations</u>: "This Program applies to all inmates in institutions operated by the Bureau of Prisons, to inmates designated to contract Community Corrections Centers (CCCs) under Bureau of Prisons responsibility, and to former inmates for issues that arose during their confinement. This Program does not apply to inmates confined in other non-federal facilities."

Inmates must file complaints themselves: "The purpose of the Administrative Remedy Program is to allow an inmate to seek formal review of an issue relating to any aspect of his/her own confinement. An inmate may not submit a Request or Appeal on behalf of another inmate."

Representatives of an inmate also cannot file a complaint on their behalf. BOP rules, however, require that "Wardens shall ensure that assistance is available for inmates who are illiterate, disabled, or who are not functionally literate in English."

Requests and appeals regarding allegations of sexual abuse are handled somewhat differently, as outlined under the Prison Rape Elimination Act (PREA), including the right to assistance in preparing their requests and appeals and the option to file an emergency grievance.

BOP also notes: "Inmates seeking a formal review of issues relating to sexual abuse should use the regulations promulgated by the Department of Justice under the Prison Rape Elimination Act, 42 U.S.C. § 15606, et seq."

How are complaints categorized?

BOP staff assign each complaint a subject, represented by two parts: a primary code (*CDSUB1PR*, indicating the general topic) and a secondary code (*CDSUB1SC*, narrowing the topic somewhat). The categories are limited in specificity and do not necessarily correspond neatly to issues of broad public interest, such as living conditions (e.g., air conditioning) and work arrangements, or certain types of health issues.

A full listing of the codes — their translations, the total number of filings in which they appear, and first/last filing date — can be found here: BOP Inmate Remedy Filing Subject Codes

Although most subject codes have been used throughout the dataset's timeframe, some appear to be introduced later. For example: The 36A/B/C/D/E/F/G codes, representing a variety of "OTHER STATUTORILY-MANDATED PROCEDURES" (such as "FOIA MATTERS" and "INMATE ACCIDENT COMPENSATION"), only begin appearing in the data late 2010 / early 2011.

The 38A/B/C/D/E/Z codes — relating to the First Step Act of 2018 (FSA) — appear to be the newest codes, first showing up in filings in April/May 2024. Prior to that, the following codes appear to be the most recently introduced:

Date of 1st Filing	Code	BOP Description
Mar. 26, 2020	26M	MEDICATION ASSISTED TREATMENT
Aug. 29, 2016	26T	TRANSGENDER CONCERNS/ISSUES
Sep. 29, 2015	14H	SECURE MENTAL HEALTH UNIT/STEP DOWN PROGRAM

Similarly, other codes appear to have been phased out. These are the codes that haven't been seen in a filing in the longest time:

Date of 1st Filing	Code	BOP Description
Sep. 18, 2012	34F	SEXUAL ASSAULT/ABUSE BY STAFF
Jul. 15, 2021	15E	RESEARCH/GENETIC TESTING PROGRAMS
Sep. 26, 2022	36D	PRIVACY - REFERRALS
		Note: This code was rarely used previously and so might not be formally phased out.

Comparisons with Other Sources/Statistics

To the best of our knowledge, the Data Liberation Project's publication of these records represents the first time that national, filing-level federal inmate complaint data has been made available to the general public.

Comparisons to other prior sources of complaint data and statistics, however, can be helpful for understanding what this data does/doesn't include, as well as potential data-quality concerns.

So far, the Data Liberation Project has conducted comparisons to the following sources:

<u>Procedural justice and prison violence: Examining complaints among federal inmates</u> (2000–2007), by David M. Bierie of the Department of Justice, 2012.

This paper does not provide its underlying data, but does report several overall characteristics, including (but not limited to) the figures below, which we've compared to the DLP's dataset:

	Bierie 2012	DLP*
Timeframe	January 2000 and December 2007	January 2000 and December 2007
Total Records	226,057	221,886 (-4,171)
Average Response Time	"just over 13 days"	13 days, 23 hours
Case Outcomes	Denied: 46.7% Granted: 6.5% Closed: 21.2% Rejected: 25.6%	Denied: 47.7% (+1%) Granted: 6.6% (+0.1%) Closed: 21.7% (+0.5%) Rejected: 24.0% (-1.6%)

^{*} Filtered to the same timeframe, as well as only to facility-level submissions (ITERLVL="F") and those whose status is not "ACC" (accepted but not yet determined). The outcomes Bierie reports do not include the Accepted status, and their proportions add to 100%, so it seems these were not included in the study's data.

As can be seen above, the DLP's figures come quite close to Bierie's, but do not exactly match them. The discrepancies might be explained by a range of factors, including (but not limited to) access to different levels of data granularity, changes in submission statuses between the dates when the datasets were produced, and differences in selection criteria.

The PR-15 report that BOP provided to the Data Liberation Project

This report contains all agency-level appeal cases received in August 2023, apparently generated in mid-September 2023 (the latest STATUS-DATE in the report is "09-13-2023").

When filtered to the same parameters, the dataset BOP provided the same submissions as in this PR-15 report, plus 10 submissions not in the report; all of those 10 have *sdtstat* (status update date) values later than Sept. 13, 2023, suggesting to the DLP that they may have been pending at the time the PR-15 report was generated.

Caveats and Limitations

The following caveats and limitations apply generally to the data; for more specific issues, please see the <u>Technical Documentation section</u> below:

- At each step of the administrative process, a given complaint can be associated with multiple (re)submissions, and thus multiple rows in this dataset. All submissions associated with the same initial complaint are given the same case number (available in the data's "CASENBR" column).
- A submission's status can change over time (e.g., from "ACC" to "CLD"), but the dataset only indicates the submission's most recent status.
- Because the dataset covers only filings between January 2000 and late May 2024, some cases may be incompletely represented i.e., if the case's initial filing(s) were submitted prior to January 2000.
- The dataset does not appear to contain filings for which the status is pending.
- The complaint-subject categorizations do not necessarily correspond neatly to issues of broad public interest, such as living conditions (e.g., air conditioning) and work arrangements, or certain types of health issues.
- Some complaint types such as those about <u>pregnancy</u>, <u>abortions</u>, <u>and childbirth</u>, as well as mental health issues appear at frequencies that might be considered low compared to the prevalence of their underlying conditions.

Technical Documentation

Overall notes

The data records were provided to the Data Liberation Project as <u>two Excel files</u>. If you want to work with the records in their most-original format, use those.

The Data Liberation Project is also providing the data in two additional formats — CSV and Parquet — which you can find here. Other than combining the two original Excel sheets into a single data table and changing the output format / column types, the DLP did not further alter the data to produce those files.

BOP also provided a <u>data dictionary describing the records' 37 fields</u>, which the Data Liberation Project has converted <u>into a CSV file</u>. We have also incorporated the information in that dictionary into the column-specific notes below. ("BOP Description" and "BOP Details" both come directly from that dictionary.)

Column-specific notes

CASENBR

BOP Description: Remedy Case Number

BOP Details: None provided

This column contains integers ranging from 100808 to 1200843, and no null values.

The values in this column sometimes repeat. Records that share a CASENBR have (potentially) different received dates (sitdtrcv), remedy subject codes (CDSUB1PR, CDSUB1SC), different organizational levels (ITERLVL), and different location of the inmate at the time of the reporting incident (CDFCLEVN), raising questions about what, precisely, a CASENBR represents.

Some clues, from the <u>Administrative Remedy Program's program statement</u>, page 7:

An inmate may not combine Appeals of separate lower level responses (different case numbers) into a single Appeal.

And on page 9 (emphasis added):

Upon receiving a Request or Appeal, the Administrative Remedy Clerk shall stamp the form with the date received, log it into the SENTRY index as received on that date, and write the "Remedy ID" as assigned by SENTRY on the form. Once a submission is entered into the system, any subsequent submissions or appeals of that case shall be entered into SENTRY using the same Case Number. The "Case Number" is the purely numerical part of the "Remedy ID" which precedes the hyphen and "Submission ID."

(Note: The data provided by BOP do not contain the "Submission ID" or "Remedy ID", only the case number.)

Provisionally, it seems that a "case" represents a particular issue raised by an inmate through the Administrative Remedy process; cases can involve multiple submissions (for instance correcting technical deficiencies of prior submissions) and a case number follows the case through the appeals process.

ITERLVL

BOP Description: Organizational level of submission

BOP Details: F=Facility (BP9), R=Region (BP10), A=Agency (BP11)

This column contains only the three abbreviations indicated above, and no nulls.

The breakdown of values is approximately 44% "F", 39% "R", and 17% "A".

CDFCLEVN

BOP Description: Facility where the inmate was admitted at time the event complained about

occurred.

BOP Details: None provided

Every value in this column is a three-letter code, without nulls; each corresponds to a BOP facility (some of which are operated by contractors). There are 220 distinct codes in the data.

BOP provided a PDF that translates most of the codes in the data to their names and types (as of March 2016): Facility List by Type and Name 03-17-2016.pdf. To complete the list of values present in the CDFCLRCV column (below), BOP provided another PDF with a additional code-to-name translations: add ADM_REM_Codes.pdf. (The Data Liberation Project has converted these translations into:aCSV file for convenience.) Of the 220 codes in the data, that BOP-provided lists describes all but 19 of them — including all of the 158 most common values. (The initial list also includes 5 codes that do *not* appear in the data.)

The three-letter codes appear to be largely consistent across BOP records published elsewhere, such as in the URLs of the facilities listed here.

CDFCLRCV

BOP Description: Facility Received

BOP Details: The facility assignment of the inmate on the "date rcv" for this particular "submission". Unlike FACL ORG, the entry in FACL RCV could change with each submission or appeal if the inmate has been transferred.

This column, like CDFCLEVN above, contains 3-letter facility codes, also without any null values. There are 178 distinct values in this column, all of which also appear in CDFCLEVN. All of their names are provided in the PDFs that BOP provided.

CDOFCRCV

BOP Description: Receiving Office. The institution, CCM office, regional office, or central office which entered the Administrative Remedy.

BOP Details: None provided

This column, like CDFCLEVN and CDFCLRCV above, contains 3-letter codes, also without any null values.

Unlike those columns, however, the values in CDOFCRCV represent not only prison facilities but also other sites, such as regional offices. The most frequently occurring values are "BOP," "NER," "NCR," "SER," "MXR," which <u>likely correspond</u> to the Bureau of Prisons' headquarters, Northeast, North Central, Southeast, Mid-Atlantic regional offices.

CDSTATUS

BOP Description: Case Status - indicates whether a remedy is accepted, rejected, closed or void.

BOP Details: None provided

This column's values can be one of five 3-letter codes: "ACC" (accepted), "REJ" (rejected), "CLD" (closed denied), "CLG" (closed granted), and "CLO" (closed other). It is never null.

The value of this column also determines, in a one-to-one correspondence, the values of the "reject", "deny", "other", "grant", "accept" columns in the dataset. (For instance, rows where CDSTATUS="CLD" will have reject=0, deny=1, other=0, grant=0, and accept=0.)

A <u>2014 BOP-commissioned report</u> provides the following definitions:

- ACC (Accepted) The inmate has properly filed an administrative remedy at the
 appropriate level (i.e., the packet that the inmate submitted has all required
 documentation for the level that the inmate is filing at) and has properly exhausted at the
 lower levels.
- REJ (Rejected) The inmate has not properly filed an administrative remedy at the level that the remedy was submitted at (i.e., the packet that the inmate submitted does not have all required documentation for the level that the inmate is filing at) and/or the inmate has not properly exhausted at the lower levels prior to submitting the remedy. We do not reject appeals because the nature of the issue is not valid for a remedy request. We respond to all appeals even though the inmate may have to use another avenue for their request (i.e., Tort Claims), but we do not reject an appeal based on a nonvalid issue.
- **CLD (Closed Denied)** The inmate will NOT be granted the relief that they are requesting in their administrative remedy.
- **CLG (Closed Granted)** The inmate WILL be granted the relief that they are requesting in their administrative remedy.
- **CLO (Closed Other)** An appeal can be closed using CLO for various reason which will be reflected in the status reason code. [...]

The report also lists a sixth status, no examples of which are present in the records provided to the Data Liberation Project: "VOID — An appeal can be voided out of the system when the information initially entered for the inmate is entered incorrectly and needs to be corrected for a proper record of the appeal submission."

STATRSN1 / STATRSN2 / STATRSN3 / STATRSN4 / STATRSN5

BOP Description: Status reason code [1, 2, 3, 4, 5]

BOP Details: Status reasons codes (up to 5) are used only for closed or rejected cases.

These columns provide additional categorical status details about closed and rejected remedy requests. Within a given row, these codes sometimes (but rarely) repeat, perhaps reflecting situations where two distinct reasons (with details unavailable in this dataset) were provided but both fall into the same general category.

The possible codes vary by CDSTATUS:

CDSTATUS	Observed Codes	
ACC	None	
CLD		
	DNY	REQUEST OR APPEAL DENIED SUBSTANTIALLY IN FULL.
CLG		
	GRT	REQUEST OR APPEAL GRANTED SUBSTANTIALLY IN FULL.
	PAR	REQUEST OR APPEAL PARTIALLY GRANTED.
	PVG	REQUEST OR APPEAL PREVIOUSLY GRANTED.
CLO		
	ISJ	IMPROPER SUBJECT MATTER.
	МОТ	REQUEST OR APPEAL IS MOOT.
	ОТН	OTHER*
	REP	REQUEST OR APPEAL DENIED AS REPETITIVE OF PREVIOUS FILING.
	WDN	WITHDRAWN AT INMATE'S REQUEST.
	XPL	INFORMATION OR EXPLANATION ONLY.
		ge 107 of this BOP-commissioned report, OTH "can be used when an who filed an administrative remedy has died"
REJ		

	ATT	You did not submit the correct number of copies of the at[t]achments (new documentation not considered by lower levels). 2 at institution; 3 at region; and 4 at Central Office.
	CDC	YOU MUST WAIT FOR THE CCM'S DECISION OF THE CDC HEARING BEFORE YOU MAY APPEAL TO THE REGIONAL OFFICE. RESUBMIT YOUR APPEAL TO THIS OFFICE WITHIN 30 DAYS OF THE CCM'S DECISION.
	CON	YOU DID NOT SUBMIT YOUR REQUEST THROUGH YOUR COUNSELOR, OR OTHER AUTHORIZED PERSON.
	CPG	YOU DID NOT SUBMIT THE PROPER NUMBER OF CONTINUATION PAGES. YOU MUST SUBMIT ONE COPY AT THE WARDEN'S LEVEL; TWO COPIES AT THE REGIONAL DIRECTOR'S LEVEL; AND THREE COPIES AT THE CENTRAL OFFICE LEVEL.
	DHO	YOU DID NOT PROVIDE A COPY OF THE DHO REPORT; OR YOU DID NOT OTHERWISE IDENTIFY THE CHARGES AND DATE OF THE DHO ACTION YOU ARE APPEALING.
	DHR	YOU MUST WAIT FOR THE DHO'S DECISION OF THE DHO HEARING BEFORE YOU MAY APPEAL TO THE REGIONAL OFFICE. RESUBMIT YOUR APPEAL TO THIS OFFICE WITHIN 20 DAYS OF THE DATE YOU RECEIVE THE DHO'S DECISION.
	DIR	Concur with rationale of Regional Office and/or institution for rejection. Follow directions provided on prior rejection notices.
	ENG	You may request staff assistance in preparing your request or appeal in English.
	EXH	YOU DID NOT SUBMIT THE PROPER NUMBER OF EXHIBITS. YOU MUST SUBMIT ONE COPY AT THE WARDEN'S LEVEL; TWO COPIES AT THE REGIONAL DIRECTOR'S LEVEL; AND THREE COPIES AT THE CENTRAL OFFICE LEVEL.
	FRM	YOU DID NOT SUBMIT YOUR REQUEST OR APPEAL ON THE PROPER FORM (BP-9, BP-10, BP-11).
	IAT	YOU DID NOT PROVIDE A COPY OF THE ATTACHMENT(S) TO YOUR INSTITUTION ADMINISTRATIVE REMEDY REQUEST (BP-9).
	IMP	IMPROPER SUBJECT MATTER (FOI/PA REQUEST,ETC.)
	INF	YOU DID NOT ATTEMPT INFORMAL RESOLUTION PRIOR TO SUBMISSION OF ADMINISTRATIVE REMEDY, OR YOU DID NOT PROVIDE THE NECESSARY EVIDENCE OF YOUR ATTEMPT AT

		INFORMAL RESOLUTION.
	INS	YOU MUST FIRST FILE A BP-9 REQUEST THROUGH THE INSTITUTION FOR THE WARDEN'S REVIEW AND RESPONSE BEFORE FILING AN APPEAL AT THIS LEVEL.
	IRQ	YOU DID NOT PROVIDE A COPY OF YOUR INSTITUTION ADMINISTRATIVE REMEDY REQUEST (BP-9), OR A RECEIPT, OR YOU DID NOT PROVIDE A VERIFIED PHOTOCOPY.
	LEG	All four pages of your (BP-9) (BP-10) (BP-11) form must be legible and worded the same. Photocopies of the form will not be accepted.
	MEM	Provide staff verification stating reason untimely filing was not your fault.
	MLT	YOU ARE APPEALING MORE THAN ONE INCIDENT REPORT (INCIDENT NUMBER) ON A SINGLE APPEAL FORM. YOU MUST FILE A SEPARATE APPEAL FOR EACH INCIDENT REPORT (INCIDENT NUMBER) YOU WISH TO APPEAL.
	MSI	YOU MUST PROVIDE MORE SPECIFIC INFORMATION ABOUT YOUR REQUEST/APPEAL SO THAT IT MAY BE CONSIDERED.
	OBS	YOUR REQUEST CONTAINS GRATUITOUS OBSCENE OR ABUSIVE LANGUAGE.
	ONE	YOU MAY ONLY SUBMIT UP TO ONE LETTER-SIZE (8 1/2" X 11") CONTINUATION PAGE.
	ОТН	SEE REMARKS.
	PRV	Your issue is not appealable to the BOP. You must use the grievance procedures at your facility.
	QUA	YOU DID NOT SUBMIT A COMPLETE SET (4 CARBONIZED COPIES) OF THE REQUEST OR APPEAL FORM.
	RAP	YOU DID NOT PROVIDE A COPY OF THE REGIONAL APPEAL, OR A RECEIPT, OR YOU DID NOT PROVIDE A VERIFIED PHOTOCOPY.
	RAT	YOU DID NOT PROVIDE A COPY OF THE ATTACHMENT(S) TO YOUR REGIONAL APPEAL.
	RJA	Your appeal of the rejection is untimely. Resubmissions are due within: 5 days (institution); 10 days (CCM or Regional Office); 15 days (Central Office). Submit staff memo on BOP let[t]erhead stating reason untimely filing wasn't your fault.

R	RSA	YOU MAY RESUBMIT YOUR APPEAL IN PROPER FORM WITHIN 15 DAYS OF THE DATE OF THIS REJECTION NOTICE.
R	RSF	YOU MAY RESUBMIT YOUR REQUEST IN PROPER FORM WITHIN 5 DAYS OF THE DATE OF THIS REJECTION NOTICE.
R	RSR	YOU MAY RESUBMIT YOUR APPEAL IN PROPER FORM WITHIN 10 DAYS OF THE DATE OF THIS REJECTION NOTICE.
RVW SEN	RVW	Due to your allegations, your appeal is being forwarded to another department for review; however, your appeal was retained in accordance with policy.
	SEN	THE ISSUE YOU RAISE IS NOT A SENSITIVE ISSUE. YOUR REQUEST/APPEAL IS NOT BEING RETURNED TO YOU IN ACCORDANCE WITH POLICY.
s	SIG	YOU DID NOT SIGN YOUR REQUEST OR APPEAL.
U	JTA	YOUR APPEAL IS UNTIMELY. CENTRAL OFFICE APPEALS MUST BE RECEIVED WITHIN 30 DAYS OF THE REGIONAL DIRECTOR'S RESPONSE. THIS TIME LIMIT INCLUDES MAIL TIME.
U	JTF	YOUR REQUEST IS UNTIMELY. INSTITUTION AND CCC REQUESTS MUST BE RECEIVED WITHIN 20 DAYS OF THE EVENT COMPLAINED ABOUT.
UTR	JTR	YOUR APPEAL IS UNTIMELY. REGIONAL APPEALS MUST BE RECEIVED WITHIN 20 DAYS OF THE WARDEN'S OR CCM'S RESPONSE. THIS TIME LIMIT INCLUDES MAIL TIME.
W	VRL	YOU SUBMITTED YOUR REQUEST OR APPEAL TO THE WRONG LEVEL OR WRONG OFFICE.

CDSUB1PR

BOP Description: Primary Remedy Subject Code

BOP Details: None provided

The subject of a complaint is represented by a primary and secondary subject code. The primary portion of the code is provided in this column; the secondary portion is provided in the CDSUB1SC column below.

BOP provided two documents providing translations of the "subject codes" present in CDSUB1PR and CDSUB1SC: addremedysubject.pdf and ADM_REM_Codes.pdf. The first of those files uses translations that appear to be more descriptive, but is missing translations for the following codes: 26M and 38A/B/C/D/E/Z. The second file does include those translations. The Data Liberation Project has converted the translations into a CSV file for convenience. It primarily uses the descriptions from the first file, and fills in the missing descriptions with those from the second.

See also the <u>discussion above</u> regarding the introduction/discontinuation of specific subject codes.

CDSUB1SC

BOP Description: Secondary Remedy Subject Code

BOP Details: None provided

See CDSUB1PR above.

sdtdue

BOP Description: Remedy Case Submission due date

BOP Details: dtrspdue in RMDY_RMIT

The value for this column is never null, except for rows where CDSTATUS is "REJ"; for those rows, the value is always null. It is also always either exactly 20, 30, 40, or 60 days after the sitdtrcv date.

sdtstat

BOP Description: Date latest status assigned

BOP Details: dtstatus in RMDY_RMIT

The value for this column is never null.

sitdtrcv

BOP Description: Remedy Case Submission date received

BOP Details: itdtrcv in RMDY RMIT

The value for this column is never null. Of the three dates provided — sdtdue, sdtstat, and sitdtrcv — this column's value always precedes (or is equal to) the others.

accept

BOP Description: Remedy Case Accepted (ACC)

BOP Details: None provided

See notes for CDSTATUS column above.

reject

BOP Description: Remedy Case Submission Rejected (REJ)

BOP Details: None provided

See notes for CDSTATUS column above.

deny

BOP Description: Remedy Case Denied (CLD)

BOP Details: None provided

See notes for CDSTATUS column above.

grant

BOP Description: Remedy Case Submission Granted (CLG)

BOP Details: None provided

See notes for CDSTATUS column above.

other

BOP Description: Remedy Case Submission Closed - Other (CLO)

BOP Details: None provided

See notes for CDSTATUS column above.

submit

BOP Description: Remedy Case Submitted by Inmate

BOP Details: None provided

This column's value is "1" for all rows in the dataset.

filed

BOP Description: Remedy Case Submission Filed

BOP Details: A submission is considered filed once it is accepted by the Administrative Remedy Clerk. Thus, the term filed includes all submissions with the status codes of ACC, CLD, CLG, or CLO; i.e., all accepted or closed submissions. Rejected or voided submissions are not considered "filed".

As BOP's description above suggests, this column's value is "1" for rows with a CDSTATUS of ACC, CLD, CLG, CLO, and "0" for CDSTATUS of REJ.

diffreg_filed

BOP Description: Remedy Case answered by a different region answered (1=Yes)

BOP Details: None provided

The value for this column is always null when ITERLVL is "A" or "F"; when ITERLVL is "R", the value can be null, "0", or "1".

diffinst

BOP Description: Remedy Case initiated at a different institution (1=Yes)

BOP Details: None provided

This column's value can be null, "0", or "1".

closed

BOP Description: Remedy Case Closed

BOP Details: Remedy submissions that have been answered (status codes of CLD, CLG, or CLO).

As indicated in BOP's official description, this value is "1" if the CDSTATUS is "CLD", "CLG", or "CLO"; it is "0" otherwise.

comptime

BOP Description: Average time for response (days)

BOP Details: None provided

The BOP description appears to be mistaken; averages do not appear to play a role in the creation of this column. Rather, for closed filings (CDSTATUS = "CLD", "CLG", or "CLO"), this

value is exactly the number of days between *sitdtrcv* and *sdtstat*. For filings with CDSTATUS of "ACC" or "REJ", this value is null.

timely

BOP Description: Remedy Case Response was timely

BOP Details: None provided

For cases with CDSTATUS of "ACC" or "REJ", this value is null. For all other filings (i.e., "closed" filings), this value is "1" if *sdtstat* is equal to or less than *sdtdue*, and "0" otherwise.

diffreg_answer

BOP Description: Remedy Case filed by a different region answered (1=Yes)

BOP Details: None provided

For filings where ITERLVL is "F" or "A", this value is always null. For filings with CDSTATUS of "ACC" or "REJ", this value is also null. For all other filings (i.e., "closed" filings where ITERLVL is "R"), this value is "0" or "1".

overdue

BOP Description: Remedy Case Response to inmate Overdue

BOP Details: Past the date (sdtdue) by which a response must be signed by an official with signatory authority to be considered timely.

For filings with CDSTATUS of "ACC", this value is "0" or "1"; it is "0" if *sdtdue* is on or after 2024-05-25 and "1" if that due date is earlier. For all other filings, this value is null.

untimely

BOP Description: Remedy Case Submission Rejected - Untimely **BOP Details:** The inmate's request or appeal submission was untimely.

For filings with CDSTATUS of "REJ", this value is "1" if any of the STATRSN1/2/3/4/5 values is "UTF", "UTR", or "UTA" — or "0" if not. For all other filings, this value is null.

Note that, unlike the *timely* column, this column indicates that whether the submission was rejected due to the inmate's lack of timeliness — not BOP's response.

resubmit

BOP Description: Remedy Case Submission Rejected - Resubmit **BOP Details:** The inmate may resubmit the request or appeal.

For filings with CDSTATUS of "REJ", this value is "1" if any of the STATRSN1/2/3/4/5 values is "RSF", "RSR", or "RSA" — or "0" if not. For all other filings, this value is null.

noinfres

BOP Description: Remedy Case Submission Rejected - No Informal Resolution **BOP Details:** Inmate did not attempt Informal Resolution prior to submission of Remedy or inmate did not provide the necessary evidence of their attempt at an Informal Resolution.

For filings with CDSTATUS of "REJ", this value is "1" if any of the STATRSN1/2/3/4/5 values is "INF" — or "0" if not. For all other filings, this value is null.

attachmt

BOP Description: Rejected due to inmate not providing an attachment with the submission **BOP Details:** *None provided*

For filings with CDSTATUS of "REJ", this value is "1" if any of the STATRSN1/2/3/4/5 values is "IRQ" — or "0" if not. For all other filings, this value is null.

wronglvl

BOP Description: Remedy Case Submission Rejected - Wrong Level **BOP Details:** The inmate submitted their case to the wrong level or office.

For filings with CDSTATUS of "REJ", this value is "1" if any of the STATRSN1/2/3/4/5 values is "WRL" — or "0" if not. For all other filings, this value is null.

otherrej

BOP Description: Remedy Case Submission Rejected - Other Reasons

BOP Details: None provided

For filings with CDSTATUS of "REJ", this value is "1" if any of the STATRSN1/2/3/4/5 values is "OTH" — or "0" if not. For all other filings, this value is null.

cdsub1cb

BOP Description: Primary and Secondary Remedy Subject Codes concatenated

BOP Details: None provided

This field is a simple concatenation of the CDSUB1PR and CDSUB1SC columns.

Analyses

In this section, the Data Liberation Project plans to add links to analyses conducted with this data. To share your analysis, please send an email with the details to Jeremy Singer-Vine at jsvine@gmail.com.

Data Liberation Project volunteer <u>Molly Taylor</u> has <u>constructed a set of spreadsheets</u> providing descriptive statistics regarding the most common facilities indicated in submissions, the most common subject codes, and facility-specific analyses.