

# Charter of the Grand Unified Micronational

2022 - third edition

We, the members of the Grand Unified Micronational, are determined to-

promote communication and cooperation between micronations;

encourage micronational development;

help micronations thrive in the intermicronational community;

resolve our conflicts peacefully; and

uphold justice and international law.

For these purposes, we hereby agree to this Charter.

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## **About this document**

Below is the 2021 GUM Charter (third edition). The first edition was first adopted on 21 March 2021, replacing the 2016 Charter, and had 100% support amongst the 41 members who voted (out of 45 total).

The charter reform was initiated by Chair Newton von Uberquie, and continued during the term of Chair Jack Dean. Its provisions were decided by a commission of 25 delegates, and the text was drafted by Supreme Justice Anthony R Clark.

On 20 November 2021, substantial amendments were made to the March 2021 charter. These included moving large sections of text to the Statutes, where they could be amended more easily. This second edition of the charter was released to reflect these changes.

This third edition was adopted on 31 December 2022.

This document (on Google Docs) is the authoritative version of the Charter. The document is maintained by the Permanent Office — please inform them of any errors. It's accurate as of 31 December 2022.

You can view the GUM's previous constitutions and charters at the following links:

2009

2014

2015

2016

2021 (1st edition)

2021 (2nd edition)

# **Chapter 1: The Organisation**

## Part I: Principles

## **Article 1: Interpretation**

In the Charter and any other GUM law (unless otherwise specified)—

- (a) 'member' means a full GUM member;
- (b) 'delegate' means a delegate of a full GUM member.

## **Article 2: General provisions**

- (1) The GUM— The GUM is an intermicronational organisation formed of independent sovereign states.
- (2) **Aim** The GUM aims to promote intermicronational communication and cooperation.
- (3) Separation of powers— The GUM is governed by three separate branches: Quorum, the Executive, and the Supreme Court. A branch must not delegate its powers or functions to another branch.
- (4) Venues— The GUM conducts its business on a dedicated Discord server. All proceedings must be held on this server unless in exceptional circumstances the chair authorises otherwise.
- (5) Language and time zone— The GUM's working language is English. The GUM uses coordinated universal time (UTC).

## **Article 3: Principles**

(1) **Sovereignty**— GUM member states are independent sovereign states, and micronations in general should be considered sovereign states provided that they meet the

qualifications set by the Montevideo Convention of 1933 as interpreted by the organisation. Their sovereignty is inviolable. The GUM must not—

- (a) impose GUM membership on a state without its consent,
- (b) prevent a state from leaving the GUM, or
- (c) restrict a state's ability to control its domestic or foreign affairs.
- (2) Equality— All GUM member states are fundamentally equal, regardless of any political, geographic, social, or cultural characteristics, and of perceived influence or reputation. The GUM must always hold this equality in the highest regard.

However, every state is also unique, and sometimes there will be a legitimate reason to treat states differently. For example, this section doesn't oblige the GUM to offer membership to every state that requests it.

- (3) Peace— The GUM encourages the peaceful resolution of disputes and condemns micronational war.
- (4) **Territorial integrity** [The territorial claims of GUM member states should not ordinarily overlap, except where by mutual agreement. Where two current GUM member states have overlapping territorial claims that are not mutually agreed, they may ask the Supreme Court to resolve the matter.]<sup>1</sup>

#### Article 4: Good administration

- (1) **Accessibility** The GUM must be as accessible as is reasonably possible. Therefore, its proceedings, rules, and documents must be clear, concise, and free from jargon.
- (2) Duty to act fairly— No law, decision, or act of a GUM officer or body (including Quorum) may—
  - (a) be unreasonable, capricious, malicious, disproportionate, or discriminatory,
  - (b) impose a detriment on a state, organisation (including internal GUM bodies), or individual without—
    - (i) a fair consideration of the facts and

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<sup>&</sup>lt;sup>1</sup> Inserted 17 June 2023

- (ii) giving reasons (except when the detriment is due to a vote open to all members), or
- (c) breach a legitimate expectation, unless meeting the expectation would breach another duty or right.

In subsection (b), 'imposing a detriment' includes denying a benefit that's granted to others.

(3) Transparency— The GUM must publish accurate details of its proceedings, in as much detail as is reasonably practical. Quorum may allow the press to observe the organisation's proceedings, either by deciding general rules for admission or by admitting journalists individually.

Unless there is a compelling reason for confidentiality, all delegates are entitled to view the GUM's formal proceedings and information held by the GUM.

- (4) Duty to uphold rules of good conduct— The GUM should be a welcoming and safe place to be. To ensure this, the GUM must promote and uphold rules of good conduct in its official venues and anywhere else it does business.
- (5) Duty to accommodate delegates' locations— The GUM must make every reasonable effort to allow delegates equal access to its venues and proceedings, regardless of the time zone they are located in.

## **Article 5: Rights**

- (1) Freedom of expression— In the GUM, everyone has the right to freedom of opinion and expression. This right may be restricted as is reasonably necessary to protect the safety, rights, and reputations of others, to prevent disorder or breaches of GUM or international law, to prevent the disclosure of information received in confidence, or to maintain the authority and impartiality of judicial proceedings.
- (2) **Democratic procedure** A GUM member has the right to vote on Quorum motions, on membership and observership applications, and in elections. A member has the right to

have their say on the GUM's business and procedures. This right may be restricted as is reasonably necessary to ensure efficiency and expeditious decision making.

- (3) Fair trial— In the determination of their rights and obligations under GUM law, everyone is entitled to a fair and expeditious hearing by the Supreme Court. Supreme Court proceedings must always be in accordance with widely accepted norms of procedural due process.
- (4) Retrospective liability— No one may be held liable under GUM law (judicially or otherwise) for any act or omission which wouldn't have made them liable when it was done.
- (5) **Self-incrimination** No one may be compelled to provide evidence against themselves in any proceeding under GUM law (judicial or otherwise).

## **Article 6: Safeguarding (principles)**

- (1) **Meaning of 'safeguarding'** In the Charter, 'safeguarding' means promoting and protecting the welfare of both children and adults. Welfare may be threatened by, for example—
  - (a) physical abuse;
  - (b) domestic violence or abuse;
  - (c) sexual abuse or harassment;
  - (d) psychological or emotional abuse, which includes bullying and harassment;
  - (e) financial or material abuse;
  - (f) modern slavery;
  - (g) discriminatory abuse;
  - (h) organisational abuse;
  - (i) neglect or self-neglect.

The above is not an exhaustive list. All safeguarding concerns, no matter how minor they may appear to be, must be treated seriously. Everyone in the GUM is responsible for safeguarding; if someone becomes aware of a concern, it is their responsibility to make sure it is reported, either to macronational authorities or to a GUM officer who they trust.

- (2) The appropriate authorities— Safeguarding and other matters of macronational law mustn't be dealt with in micronational institutions. The GUM and its officers aren't responsible for investigating or ruling on any such matter — if there is a credible allegation that a crime has been committed or that anyone is at risk, this must be reported to the relevant macronational authorities promptly.
- (3) **Duty to prioritise wellbeing** The GUM must prioritise wellbeing— especially the wellbeing of children and other vulnerable groups.
- (4) **Conflict with micronational law** Sections 2 and 3 take immediate and automatic precedence over any other micronational law or policy.<sup>2</sup>

## Part II: GUM law

## Article 7: Sources of law

- (1) **Binding law** The hierarchy of binding GUM law is as follows (from highest to lowest):
  - (a) the Charter;
  - (b) Supreme Court decisions on questions of constitutional law;
  - (c) Quorum motions;
  - (d) international treaties and conventions to which the GUM is a party;
  - (e) other Supreme Court decisions.
- (2) **Conflict of laws** If possible, laws must be interpreted such that they do not conflict, but if such an interpretation is not possible, the most recent law takes precedence.

<sup>&</sup>lt;sup>2</sup> For example, if the safeguarding officer believes that someone poses a safeguarding risk, the officer can immediately remove that person from the GUM's venues without following the standard barring or expulsion procedures.

#### **Article 8: Charter amendments**

(1) **Procedure**— A member who wants to amend the Charter may submit a proposal to the chair. On receipt of a proposal, the chair must ensure that it is promptly discussed by Quorum, and then put it to a vote. The chair must specify the voting procedure.

The vote is open only to all members who were members at the time it began. A proposal passes if it is supported by two-thirds of all members eligible to vote. The vote lasts one month or until its result is mathematically guaranteed, whichever comes sooner. A proposal takes effect on the chair's declaration.

Either the chair or the supreme justice may veto a proposal at any time between Quorum's first discussion and the vote's end. They must provide a reason for any veto. A veto may be overturned by Quorum, by two-thirds majority.

(2) **Entrenchment**— An amendment must not create a provision in the Charter which cannot be amended or repealed in future.

# **Chapter 2: Membership**

## **Article 1: Admitting members (preliminary)**

- (1) **Eligibility** An entity is eligible for membership if—
  - (a) it has an independent sovereign state with the power to join international organisations,
  - (b) it has ratified the Charter,
  - (c) it can send at least one delegate to the GUM's main Discord server, and
  - (d) it meets all other eligibility requirements set by Quorum.
- (2) **Venue for admissions procedure** Any proceeding under this chapter (or under subordinate law created pursuant to this chapter) that is assigned to the membership as a whole rather than Quorum specifically may—
  - (a) take place in a separate venue from Quorum sessions and
  - (b) happen at any time, not only during Quorum sessions.
- (3) **Application** A state that wants to join the GUM must apply to the chair for membership. The chair is to determine the form of this application.
- (4) **Procedure rules** Quorum must make rules governing the procedure for admitting members. Such rules may detail, amongst other things—
  - (a) the form an application must take;
  - (b) early rejection of an application by, for example, the chair, supreme justice, or safeguarding officer;
  - (c) reviews of and investigations into an application;
  - (d) voting procedure;
  - (e) any period of provisional membership that a state must complete before becoming a full member.
- (5) **Territorial integrity** During the application process, a member state may veto the application if the applicant claims all or part of the member's sovereign territory. The applicant shall have the right to appeal this veto to the Supreme Court. In deciding

whether or not to uphold such an appeal, the court should consider the following factors—

- (a) whether or not either of the claims to the territory in question were made belligerently, to attack the other party (in particular, members shall not claim an applicant's territory in order to use such a veto),
- (b) whether the territory in question is actually administered by either party, and
- (c) the length of time that each party has claimed the territory in question.

## **Article 2: Withdrawal**

A state leaves the GUM by denouncing the Charter under that state's law; this takes effect immediately. The chair must notify the membership of all such withdrawals as soon as possible.

## Article 3: Disbandment of members; successor states

- (1) **Disbandment** If a state disbands, it ceases to be a member or provisional member; this takes effect immediately. The chair must inform the membership as soon as possible.
- (2) Automatic resumption of membership— If a member disbands and its law at the time of disbandment names a successor state, that successor state may become a member. To do this, the successor state must inform the chair within two months of its predecessor's disbandment. When the chair announces this succession (which they must do as soon as possible), the state becomes a full member. In this section, 'successor state' may include a new entity formed by a member merging with one or more other states.
- (3) Successionship claims— Within two months of a member's disbandment, a state may apply to the chair for recognition as the member's successor. The chair must present this application to a Quorum session promptly. If Quorum recognises the claim to succession, the state becomes a full member.

- (4) **Multiple successor states** If a disbanded member has multiple successor states, those states are equally entitled to membership under sections (2) and (3).
- (5) **Provisional members** Sections (2)-(4) do not apply to provisional members.

## **Article 4: Expulsion procedure**

- (1) **General grounds for expulsion** The general grounds for expelling a member or provisional member are that—
  - (a) the state has egregiously or persistently violated the Charter, the Statutes, or other international law,<sup>3</sup>
  - (b) the Supreme Court has found the state in contempt of court and has given permission for them to be expelled,
  - (c) the state's continued membership poses an immediate threat to the GUM's reputation or stability,
  - (d) the state's actions are gravely incompatible with the GUM's objectives or principles,
  - (e) the state has had no delegates representing it for at least 14 days, unless because of barring or suspension,
  - (f) the state has had no delegates representing it for at least three months because of barring or suspension, or
  - (g) the state knowingly provided false information during the admission process.
- (2) **Immediate expulsion** If the grounds for expulsion in section 1 are met, Quorum may expel a member or provisional member immediately by two-thirds majority vote. However, if the reason for expulsion is that the member or provisional member broke the law, Quorum must first consult the supreme justice or at least two associate justices.
- (3) Expulsion due to ineligibility— Quorum (by simple majority vote) or the Supreme Court may expel a member or provisional member if it is no longer eligible for membership or was not eligible for membership at the time it was admitted.

<sup>&</sup>lt;sup>3</sup> This includes a member becoming ineligible for membership after admission.

- (4) **Expulsion due to inactivity** Quorum may make rules regarding the expulsion of members or provisional members due to inactivity.
- (5) **Expulsion of similar members** A member or provisional member (A) may be expelled only if every other member or provisional member (B) to which the conditions apply are also expelled.

The conditions are that-

- (a) B could be expelled on the same general ground that applies to A,
- (b) B shares with A the circumstances relevant to A's expulsion, and
- (c) there is no other relevant circumstance separating B from A.

In subsections (b) and (c), what counts as a relevant circumstance must be decided on a case-by-case basis, with due consideration given to the fundamental equality of states. The perceived influence or reputation of a member or provisional member is never a relevant circumstance.

A Quorum vote on expulsion must group A with every B, so that delegates vote only once on the combined cases.

# **Chapter 3: Observers**

#### **Article 1: Admission**

- (1) **Eligibility** An entity is eligible for observership if—
  - (a) it's-
    - (i) an independent sovereign state with the power to join international organisations or
    - (ii) an organisation,
  - (b) it can send at least one delegate to the GUM's main Discord server, and
  - (c) it meets all other eligibility requirements set by Quorum.4
- (2) Admission Quorum must make rules regarding the admission procedure for observers.
- (3) **Venue for admissions procedure** Any proceeding under this article (or under subordinate law created pursuant to this chapter) may—
  - (a) take place in a separate venue from Quorum sessions and
  - (b) happen at any time, not only during Quorum sessions.
- (4) **Rights of observers** An observer may view all formal GUM proceedings and access any other venues that the chair specifies, but they are not entitled to the privileges of membership.

#### Article 2: Renewal

An observer must renew their observership every four months by notice to the chair. If an observer doesn't give notice within two weeks, they are automatically expelled. The chair or director general must notify the membership of all renewals and expulsions under this section.

<sup>&</sup>lt;sup>4</sup> On 27 February 2022, Quorum set additional eligibility requirements for observer organisations. See 3 GUMS 1(8) for details.

## Article 3: Withdrawal; successor states

- (1) **Withdrawal** An observer leaves the GUM by notice to the chair; this takes effect immediately.
- (2) Automatic resumption of membership— If an observer disbands and its law at the time of disbandment names a successor state or organisation, that successor state or organisation may become an observer. To do this, the successor state or organisation must inform the chair within two months of its predecessor's disbandment. At this point, it becomes an observer. In this section, 'successor state or organisation' includes a new entity formed by an observer merging with one or more other states or organisations.
- (3) **Informing the membership** Whenever sections 1 or 2 have effect, the chair must inform the membership as soon as possible.
- (4) Successionship claims— Within two months of an observer's disbandment, a state or organisation may apply to the chair for recognition as the observer's successor. The chair must present this application to a Quorum session promptly. If Quorum recognises the claim to succession, the state or organisation becomes an observer.
- (5) **Multiple successor states or organisations** If a disbanded observer has multiple successor states or organisations, those states or organisations are equally entitled to observership under sections 2 and 4.

## **Article 4: Expulsion**

- (1) **Grounds for expulsion** The grounds for expelling an observer are that—
  - (a) the observer has non-trivially violated the Charter, the Statutes, or other international law,
  - (b) the Supreme Court has found the observer in contempt of court and given permission for them to be expelled,
  - (c) the observer's continued observership poses a threat to the GUM's reputation or long-term stability,
  - (d) the observer's actions are incompatible with the GUM's objectives,

- (e) the observer has had no delegates representing it for at least 14 days, unless because of barring or suspension,
- (f) the observer has had no delegates representing it for at least three months because of barring or suspension, or
- (g) the observer knowingly provided false information during the admission process.
- (2) Expulsion procedure— If the grounds for expulsion in section 2 are met, an observer may be expelled by majority vote of Quorum or, if the ground for expulsion is section 1(a), (b), or (e), by the chair and the supreme justice together. If the ground for expulsion is section 1(a), Quorum must first consult the supreme justice or at least two associate justices. Quorum may overturn an expulsion under this section by the chair and supreme justice.
- (3) **Expulsion of similar observers** An observer (A) may be expelled under this article only if every other observer (B) to which the conditions apply is also expelled.

The conditions are that-

- (a) B could be expelled under the same section that A is expelled under,
- (b) B shares with A the circumstances relevant to A's expulsion, and
- (c) there is no other relevant circumstance separating B from A.

In subsections (b) and (c), what counts as a relevant circumstance must be decided on a case-by-case basis, with due consideration given to the fundamental equality of states. The perceived influence or reputation of a state or organisation is never a relevant circumstance.

A Quorum vote on expulsion must group A with every B, so that delegates vote only once on the combined cases.

(4) **Expulsion due to ineligibility**— Quorum (by simple majority vote) or the supreme justice may expel an observer if it is no longer eligible for observership or was not eligible at the time it was admitted.

# **Chapter 4: Delegations**

## **Article 1: General provisions**

- (1) Members' delegations— Each member and provisional member must send between one and three delegates to the GUM. Each observer must send one delegate. Delegates must be citizens of the member, provisional member, or observer they represent (except for organisation observers) and only represent one member, provisional member, or observer at a time.
- (2) Notification— The chair may establish a procedure for a delegation to give notification of any changes to the delegation's composition. The chair may prevent an individual from serving or allow an individual to continue to serve as a delegate if the chair hasn't been notified of their appointment or dismissal under this section.
- (3) Staff— Members may appoint additional staff to their delegations. A delegation staff member may observe any venue which is open to at least one of their member's delegates. The chair must specify which venues delegation staff may speak or send messages in. Delegation staff must never represent any member in Quorum. Quorum may impose a cap on the number of additional staff that may be appointed to any one delegation.

## **Article 2: Transfer; office-holding**

- (1) Transfer— A delegate may transfer to another member's, provisional member's, or observer's delegation at any time. Transferring between members doesn't affect any GUM offices the delegate holds, but a delegate can't continue to hold an office if they transfer to a provisional member's or observer's delegation.
- (2) **Office-holding** An individual must be a member's delegate to hold a GUM office. Unless stated otherwise, a delegate may hold multiple offices concurrently.

## Article 3: Rules of conduct; discipline

Quorum must enact rules of conduct that apply to all conduct in GUM venues, as well as other conduct in any other place or at any time specified by Quorum. Quorum must also make provisions to enforce these rules, by means such as censure, suspension, and barring.

## **Chapter 5: Quorum**

## **Article 1: General provisions**

- (1) **Responsibilities** Quorum is the GUM's legislative branch, representing all members. As such, it is supreme. It has ultimate responsibility for the GUM's leadership and can make any law within the Charter's limits. Particularly, Quorum is responsible for—
  - (a) directing how the GUM should meet its aims;
  - (b) approving and overseeing significant projects;
  - (c) reviewing and upholding the GUM's integrity;
  - (d) overseeing the other branches;
  - (e) monitoring its members' security and encouraging peaceful conflict resolution.
- (2) Decision-making— Except when otherwise specified in the Charter, Quorum makes decisions by majority vote. Unless the Charter says otherwise, this means a majority of those who vote, not a majority of all members.
- (3) Committees and commissions— Quorum may create committees and commissions to answer specific questions or complete specific work.
- (4) **International agreements** Quorum may ratify treaties and other international agreements on behalf of the GUM.

#### **Article 2: Sessions**

- (1) Chair— Quorum may be chaired by—
  - (a) the chair (in this article, 'the GUM chair'),
  - (b) the vice-chair,
  - (c) any delegate who holds an office that Quorum has designated as one that confers the right to chair Quorum, or
  - (d) any other delegate who has been nominated by the GUM chair and confirmed by Quorum.

- (2) **Procedure** Quorum's procedure is determined by the GUM chair and any delegate who chairs a session.
- (3) [Date, time, and notice— The date and time for a Quorum session are as the GUM chair directs, but the GUM chair must hold a session at least once every four weeks. In scheduling sessions, the GUM chair must consider the different time zones that delegates live in. The GUM chair needs to provide a 48-hour notice for all ordinary sessions and sessions by petition.]<sup>5</sup>
- (4) [Agenda— The GUM chair will decide the agenda for all ordinary sessions. The GUM chair must add a proposed item by any two or more delegates to the agenda. The agenda for sessions by petition is decided in the petition. The agenda for a session will be published in the Quorum's journal.]<sup>6</sup>
- (5) **In-person sessions** Quorum may, from time-to-time, permit the GUM chair to organise a hybrid online/in-person session, as a special event. The GUM chair must take all reasonable steps to allow members who cannot attend in person to participate, and to record the in-person discussion. All members must be able to vote on any motion.
- (6) Sessions by petition; emergency sessions— If 30% of all members ask for a session, the GUM chair must schedule one within seven days at a time that is convenient to as many of the petitioners as possible. The GUM chair may schedule a session at any time to respond to an emergency.
- (7) [Notice— The GUM chair must provide 48 hours' notice of all ordinary sessions and sessions by petition.]<sup>7</sup>
- (8) **Attendance** In a session, a member or provisional member may be represented by—
  - (a) if one or more of the member's delegates is the GUM chair, vice-chair, supreme justice, director general, or safeguarding officer—
    - (i) one of those officers,
    - (ii) one of those officers and one other delegate not holding an office listed above,

<sup>&</sup>lt;sup>5</sup> Amended 16 February 2024

<sup>&</sup>lt;sup>6</sup> Inserted 16 February 2024

<sup>&</sup>lt;sup>7</sup> Removed 16 February 2024

- (iii) two or three of those officers, or
- (iv) otherwise, one delegate only;
- (b) otherwise, one delegate only.

A delegate may only represent a member or provisional member for which they are a delegate. If necessary for Quorum's business, the session's chair may bypass the rule above and allow a member to be represented by as many of its delegates as is required.

(9) Minimum number of delegates— Eight delegates must be present for Quorum to do business in an ordinary session or session by petition; but only five delegates must be present for an emergency session.

## **Article 3: Voting and legislation**

- (1) One vote per member— Each member has one vote; delegates don't have individual votes. A member that joins after a vote starts doesn't get to vote on that motion. A provisional member has no vote.
- (2) **Voting period; proxy votes** Quorum is to determine the voting period's length, and may also create a system for proxy voting.
- (3) **Court orders** A court order cannot require any delegate or delegation to vote or to vote a certain way, but it can require the chair to hold a vote on a certain matter.
- (4) **Statutes** There must be a <u>public document codifying GUM statutory law</u> ('the Statutes'). The Statutes must contain all permanent general legislation made by Quorum, and are the authoritative source for all permanent general legislation made before the issuance of each edition.

# **Chapter 6: Executive**

## **Article 1: General provisions**

- (1) **Responsibilities** The Executive consists of the chair, the vice-chair, the secretaries, and any other executive staff. The Executive is responsible for—
  - (a) promoting the GUM's values and principles;
  - (b) executing Quorum's policies;
  - (c) managing projects day-to-day;
  - (d) representing the GUM externally;
  - (e) promoting GUM membership to non-members;
  - (f) providing accurate information to Quorum to help it meet its responsibilities;
  - (g) receiving and responding to complaints;
  - (h) assisting in peaceful conflict resolution.
- (2) **The chair and vice-chair** The chair is the head of the Executive and the chair of Quorum; but they are primus inter pares with the other delegates. The vice-chair is their deputy. The chair and vice-chair cannot be the same person.
- (3) **Projects** The Executive may start any project without Quorum's approval, but the responsible officer must still report the project's start to Quorum.

#### **Article 2: Executive elections**

(1) Administration— Every executive election is ordinarily administered by the director general. If the director general is a candidate or is unavailable, then the most senior available justice who is not a candidate must administer the election instead.

If the director general and every justice are candidates or are unavailable, then the chair must nominate a delegate who is not a candidate as election administrator. The chair may not nominate themselves or the vice-chair. The delegate becomes the administrator if they are confirmed by Quorum.

The election administrator must be impartial. They must not publicly endorse any campaign, publicly express any opinion on any campaign or any policy discussion, or provide any information or assistance to one campaign that they do not provide to all other campaigns. The election administrator's member is not entitled to a secret vote; they must announce their entire vote immediately after casting it.

(2) **Term dates**— There are two executive terms per year: the first term is from 1 January to 30 June, and the second term is from 1 July to 31 December. Before each term starts, there must be an executive election.

Any special executive election between these dates (e.g. because of a casual vacancy of the chair's office) does not affect the start and end of the ordinary terms; the specially-elected chair and vice-chair serve only until the start of the next ordinary term.

- (3) **Joint ticket**; **eligibility** The chair and vice-chair are elected on a joint ticket. Any delegate may run for either office. A delegate may run on only one ticket per election, but they may change ticket at any time before voting starts. [Quorum may require a candidate for chair (but not vice chair) to be qualified in GUM law.]8
- (4) Term limits; concurrent offices— A delegate must not serve as chair for more than two consecutive terms, nor as vice-chair for more than two consecutive terms. While they are in office, the chair and vice-chair must not serve in any other GUM office, except as a deputy director. Additionally, the chair may not serve as safeguarding officer.
- (5) **Voting period** Every election must be open for voting for three days or until all members vote (whichever period is shorter), unless it is a repeat election and Quorum approves a shorter voting period by two-thirds majority vote.
- (6) **Procedure** Quorum must specify the procedures for voting, counting votes, and determining the winning ticket.
- (7) **Ties** Otherwise unresolvable ties may be broken by lot; Quorum may also make provision for splitting a chair's term between both chair candidates.

<sup>&</sup>lt;sup>8</sup> Removed 1 August 2024

(8) **Minimum turnout**— Quorum may require that a certain percentage of members must vote in an election for the election to be valid.

## **Article 3: Casual vacancies; incapacitation (chair and vice-chair)**

(1) Casual vacancy of the chair's office— If the chair's office becomes vacant in the first three months of their term, a new chair and vice-chair must be elected as soon as possible to serve the remainder of the term. The incumbent vice-chair serves as acting chair until the new chair and vice-chair are elected.

If the chair's office becomes vacant in the second three months, the vice-chair serves as chair for the remainder of the term.

- (2) Casual vacancy of the vice-chair's office— If the vice-chair's office becomes vacant during their term (including because the vice-chair has become acting chair), the chair must nominate another delegate to serve. This nominee takes office if confirmed by Quorum.
- (3) Temporary incapacitation of the chair— If the chair is temporarily incapacitated (including if they are suspended), the vice-chair may serve as acting chair until the chair is no longer incapacitated. For the vice-chair to take office as acting chair, the supreme justice must confirm that the acting chairship is lawful. If the supreme justice is unavailable, a majority of the associate justices may confirm it instead.

The acting chair must then hold a Quorum session within 72 hours, where Quorum must either confirm or revoke the acting chairship.

No provision is made for the temporary incapacitation of the vice-chair.

- (4) **Long-term incapacitation** If the chair or vice-chair is incapacitated for two months or more, they are automatically removed from office.
- (5) Vacancy or incapacitation of both chair and vice-chair— If—
  - (a) there's neither a chair or vice-chair in office,
  - (b) both the chair and vice-chair are incapacitated, or
  - (c) one of the two is incapacitated while no-one is in the other office,

then the supreme justice (or acting supreme justice, if applicable) is to serve as acting chair until a chair or vice-chair takes office or is no longer incapacitated, as the case may be. If the supreme justice is incapacitated and no acting supreme justice has been confirmed, the most senior associate justice is to serve as acting chair instead. If the supreme justice takes office as acting chair, they must appoint an acting supreme justice within 48 hours.

For a justice to take office as acting chair, the director general or a majority of deputy directors must confirm that the acting chairship is lawful.

If this section comes into effect less than one month before the next executive election, the acting chair is to serve until the start of the next term. Otherwise, they must immediately organise a new executive election.

If the vice-chair's office is vacant, the acting chair may nominate a delegate under section 2.

A Supreme Court justice who serves as acting chair is to be considered incapacitated for the purposes of <u>chapter 7</u>, <u>article 7</u>.

## **Article 4: Secretaries**

- (1) Offices— Quorum may create and abolish secretary's offices, which are executive offices under the chair and vice-chair. Quorum must define (and may redefine) the remit of each secretary.
- (2) Appointment— The chair may nominate any delegate to serve as a secretary; the nominee takes office if they are confirmed by Quorum. The chair may leave any office vacant unless Quorum orders otherwise.
- (3) **Terms** Promptly after the chair's term starts, the chair must re-nominate any incumbent secretary that they want to have remain in office. The secretary only continues if they are reconfirmed by Quorum. There is no limit to how long a staff member may serve.

- (4) Dismissal— The chair may dismiss a secretary at any time if they have the vice-chair's or, if the vice-chair is incapacitated, the supreme justice's consent. Any dismissal must be reported to Quorum as soon as possible. Quorum may reverse any dismissal within 21 days.
- (5) **Incapacitation** If a secretary is temporarily incapacitated (including if they are suspended), the chair, vice-chair, or any other secretary may serve as an acting secretary until the secretary is no longer incapacitated. If a secretary has been incapacitated for fourteen days, Quorum may dismiss them by majority vote.
- (6) **Additional staff** A secretary may unilaterally appoint additional staff to serve under them for specific and temporary projects; they may appoint permanent staff (including deputy secretaries) with the chair's approval. Such staff serve until dismissal, resignation, or a vote of no confidence. Such staff may be dismissed by their secretary, the chair, or Quorum by majority vote (a vote of no confidence is not required).

# **Chapter 7: Supreme Court**

## Part I: Principles

## Article 1: General provisions; jurisdiction

- (1) **Responsibilities** The Supreme Court is the GUM's judicial branch, responsible for—
  - (a) deciding questions of fact and law;
  - (b) making orders that uphold GUM law and any other law that Quorum places under the Court's jurisdiction;
  - (c) together with other officers across the organisation:
    - advising the GUM, its bodies, and its members on any legal or procedural matter;
    - (ii) investigating possible violations of law.

Quorum may also assign the Court additional judicial or legal responsibilities.

(2) The Justices; seniority— The supreme justice is head of the Supreme Court. There are also a number of associate justices. The supreme justice cannot also be an associate justice.

The associate justices are ranked in seniority according to the total length of time they've served as either supreme justice or associate justice (or according to any other reasonable rule created by Quorum). The most senior associate justice is titled 'deputy supreme justice.'

- (3) **Jurisdiction** The Court has jurisdiction over all actions arising under GUM law and any other actions that Quorum specifies, such as actions under international or domestic law.<sup>9</sup>
- (4) Judicial review— Unless the Charter provides otherwise, any law, decision, act, order, or veto by a GUM officer or body (including the supreme justice and the Court) may be challenged by civil procedure. The Court may exercise its judicial review powers only to

<sup>&</sup>lt;sup>9</sup> 7 GUMS 2 expands the Court's jurisdiction to cover certain international law cases.

- remedy unlawfulness; for example, a decision can't be quashed just because the Court disagrees with it.
- (5) **Non-binding mediation** The Court may conduct non-binding mediation with the various parties' consent.
- (6) **Precedent** Previous Supreme Court decisions form guiding precedent, but don't bind the Court's future decisions.
- (7) **Sovereign immunity** No one has sovereign immunity from an action under GUM law.
- (8) **Quorum's power to overrule the Court** Quorum may not overrule the Court's findings nor may it overrule a court order. Quorum may overrule the Court only by passing a motion that changes the law that was applied in an action (thereby giving the parties grounds to challenge a court order).

## **Article 2: Powers (generally)**

- (1) **Orders** The Court may make any order reasonably necessary for meeting its responsibilities, including an order striking down statutory law. The Court's orders are binding—
  - (a) in cases of GUM law, on all parties;
  - (b) in any other case, on any other party who at any time before the order is made irrevocably consents to the Court's jurisdiction in that case.
- (2) **No orders without proceedings** The Court may make an order or declaration only pursuant to proceedings between two or more parties, unless—
  - (a) the order is for the purpose of obtaining information as part of an investigation or
  - (b) the order is a confidentiality order, intended in the interests of justice to keep proceedings or information private.

Unless subsections (a) or (b) apply, the Court may make an order or declaration only if such relief is requested by the parties in a petition or motion. Any order binds only those who are party to the relevant proceedings.

This section doesn't prevent the supreme justice from exercising their unilateral powers.

- (3) **Power to recommend expulsion** The Court may recommend that Quorum expels a member under 2 GUMC 4(2). Any such recommendation is non-binding.
- (4) **Quorum motion veto** The supreme justice may unilaterally veto any Quorum motion if it is unlawful. This power extends to all decisions made by Quorum not just legislation.
- (5) **Unilateral powers** Any power of the supreme justice may be exercised by them unilaterally or pursuant to a claim. Any power of the supreme justice other than their Quorum motion and charter amendment vetoes may be exercised by any justice pursuant to a claim.

## **Article 3: Principles of justice**

- (1) **Overriding objective** The overriding objective of court proceedings is to deal with matters justly. Dealing with a matter justly includes but is not limited to—
  - (a) establishing the truth;
  - (b) making orders that consider the circumstances and severity of the conduct in question and the parties' circumstances;
  - (c) dealing with all parties fairly;
  - (d) recognising the rights of the defendant;
  - (e) dealing with the proceedings efficiently and expeditiously.

In a proceeding, an act or decision is unlawful if it contravenes the overriding objective.

- (2) **Independence, impartiality, and expediency** The Court (and supreme justice individually) must be independent of Quorum and the Executive, and must exercise their responsibilities impartially and expeditiously.
- (3) **Hearings** The Court must hold at least one hearing for an action if a party requests.
- (4) **Giving reasons** The Court and supreme justice (when exercising their unilateral powers) must give reasons for all their decisions.

- (5) **Presumption of innocence** Any civil claim or criminal charge must be proved true before the respondent can be held liable pursuant to such claim or charge.
- (6) **Burdens of proof** The burden of proof is on the party bringing a claim, raising an affirmative defence, or making a claim that there is a mitigating circumstance.
- (7) **Standards of proof** In civil proceedings, a claim is proven only if there is clear and convincing evidence that it is true. In criminal proceedings, a charge is proven only if it is proven beyond reasonable doubt; an affirmative defence or a claim that there is a mitigating circumstance is proven if it is more likely to be true than not to be true.

## **Article 4: Lawyers**

- (1) **Representation** Everyone has the right to skilled legal representation before the Court. If a party wants but cannot find such representation, the Court must help them find someone suitable. A party may also represent themselves.
- (2) **Duties of lawyers** Lawyers before the Court must—
  - (a) loyally respect the interests of their clients,
  - (b) seek to uphold human rights and fundamental freedoms, and
  - (c) act in accordance with the law and the recognised standards and ethics of the legal profession.
- (3) **Guarantees for the functioning of lawyers** The GUM (and especially the Court) must ensure that lawyers are able to meet their duties without intimidation, hindrance, harassment or improper interference. Lawyers must not be identified with their clients or their clients' causes as a result of meeting their duties.
- (4) Qualification— Quorum or the Court may make rules requiring lawyers representing other parties to be qualified in GUM law.

## Part II: Justices

## Article 5: Supreme justice's election; casual vacancies

- (1) Transition period— The delegate who was supreme justice at the end of the previous ordinary chair's term continues as supreme justice until the proceedings under sections (2)-(6) have concluded, unless they have just been elected chair or vice-chair, in which case the rules for temporary incapacitation of the supreme justice apply.
- (2) **Timing**; **eligibility** The supreme justice is elected by Quorum every six months, as the first item of Quorum's business after the chair's ordinary term starts.

Any delegate may run. If there is only one candidate, a vote must be held between that candidate and the option to re-open nominations and re-run the election; if, when re-running the election, there is still only one candidate (even if that candidate is different from the first round of voting), that candidate becomes supreme justice without a vote.

The supreme justice may hold any office within the Permanent Office (unless otherwise provided by Quorum) except safeguarding officer, but otherwise must not hold any other GUM office concurrently. A delegate must not serve as supreme justice for more than four consecutive terms.

- (3) [Qualification Quorum may require that a candidate for supreme justice is qualified in GUM law.]<sup>10</sup>
- (4) Campaign ban— No one may publicly declare a candidacy for supreme justice before Quorum's session to elect the supreme justice begins. This section doesn't prevent anyone from discussing a candidacy privately, and it doesn't prevent the chair from gathering the details of planned candidates in advance of the election session.
- (5) Rounds— In the first round of voting, every candidate stands. If no candidate receives a majority of votes, there must be additional rounds until one candidate does receive a majority. For the second and any subsequent round, all but the candidates with the two highest numbers of votes are eliminated.

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<sup>&</sup>lt;sup>10</sup> Removed 1 August 2024

- (6) **Ties** If, after at least two rounds of voting—
  - (a) there are two candidates, and the candidates are tied, the chair has the casting vote;
  - (b) there is a tie between the candidates with the second-highest number of votes and there are no other candidates remaining to be eliminated, the chair is to choose by lot one of the tied candidates to continue to the next round, with the other tied candidates to be eliminated.
- (7) **Voting** Each member may cast one vote per round. A member casts a valid vote by choosing one candidate.
- (8) **Winner** The winner is the candidate with the highest number of votes in a round in which only two candidates stood. If there is a tie in the final round, the chair is to choose the winner by lot.
- (9) Casual vacancy of the supreme justice's office— If the supreme justice's office becomes vacant in the first three months of their term, a new supreme justice must be elected as soon as possible to serve the remainder of the term (i.e. until the next election for supreme justice after the start of the next ordinary chair's term). The most senior associate justice serves as acting supreme justice until the new supreme justice is elected.

If the supreme justice's office becomes vacant in the second three months, the chair must nominate an associate justice as supreme justice to serve the remainder of the term. The nominee takes office if confirmed by Quorum. The supreme justice must nominate a replacement associate justice under the ordinary procedure. If Quorum won't confirm any associate justice, a new supreme justice election must be held. The most senior associate justice serves as acting supreme justice until the proceedings under this paragraph have concluded.

## **Article 6: Appointing associate justices**

(1) **Number appointed**— By default, there are three associate justices, but Quorum may increase this by motion.

- (2) **Timing; eligibility** A vacant associate justice's office must be filled as soon as possible. All associate justices' offices require re-appointment as soon as possible after any election for supreme justice, unless it is less than three months until the start of the next ordinary chair's term. All incumbent associate justices remain in office after an election for supreme justice until the proceedings under section 5<sup>11</sup> have concluded for each office there is to fill.
- (3) [Qualification Quorum may require that the associate justices are qualified in GUM law.]12
- (4) Consecutive term limit— Associate justices are not subject to any consecutive term limit.
- (5) Appointment— The supreme justice must nominate delegates for appointment as associate justice. A delegate takes office if they are confirmed by Quorum. The supreme justice must make a reasonable effort to nominate enough delegates to fill every associate justice's office.
- (6) Casual vacancy of an associate justice's office— If an associate justice's office becomes vacant during their term, the supreme justice must nominate a replacement under the ordinary procedure as soon as possible.

## **Article 7: Incapacitation**

(1) **Temporary incapacitation of the supreme justice**— If the supreme justice is incapacitated (including if they are suspended), the chair must appoint an associate justice as acting supreme justice, and then may appoint a delegate as an acting associate justice. Both are to serve until resignation (in which case the chair may appoint a further replacement) or until the supreme justice is no longer incapacitated.

<sup>&</sup>lt;sup>11</sup> Typo corrected ('4' amended to '5') on 20 Jan 2025

<sup>&</sup>lt;sup>12</sup> Removed 1 August 2024

If the supreme justice is incapacitated because they have been elected chair, no further approval is necessary for these appointments. Otherwise, for both appointments, the chair's appointment must be approved by—

- (a) if possible, the supreme justice (unless the supreme justice is serving as acting chair),
- (b) if the supreme justice is unavailable or serving as acting chair, the vice-chair (including if the supreme justice is incapacitated because they have been elected vice-chair<sup>13</sup>), or
- (c) if the supreme justice is unavailable or serving as acting chair, and there is no vice-chair in office or the vice-chair is unavailable, Quorum.
- (2) Temporary incapacitation of an associate justice— If an associate justice is temporarily incapacitated (including if they are suspended), the supreme justice must appoint a delegate to serve as acting associate justice until resignation or until the associate justice is no longer incapacitated. The supreme justice's appointment must be approved by the chair.
- (3) **Long-term incapacitation** If a justice is incapacitated for three months or more, they are automatically removed from office.

<sup>&</sup>lt;sup>13</sup> See article 5(1)

# **Chapter 8: Permanent Office**

## **Article 1: General provisions**

- (1) **Responsibilities** The Permanent Office consists of the director general and any other permanent staff. The Permanent Office is the GUM's impartial, apolitical, and independent civil service, responsible for general services, including but not limited to—
  - (a) managing transitions between officials and administrations;
  - (b) advising on appointments and other human resource matters;
  - (c) investigating any matter on behalf of any GUM body or official when independence and impartiality is required;
  - (d) keeping records and maintaining information security;
  - (e) maintaining technical and communications infrastructure, and providing access control;
  - (f) assisting with routine, non-disciplinary server moderation;
  - (g) safeguarding;
  - (h) advising on law and procedure, and representing the GUM in court;
  - drafting charter amendments, legislation, and other rules, guidance, and official documents;
  - (j) court administration;
  - (k) providing routine information to officials, delegates, and the public;
  - (I) any other administrative service required by Quorum, the Executive, or the Supreme Court.
- (2) Director general— The director general is the head of the Permanent Office. They are appointed by Quorum, on the chair's nomination, and serve until resignation or a vote of no confidence. The director general's office must not be left vacant; if empty, it must be filled at the earliest opportunity.
- (3) **Deputy directors** Quorum may create and abolish permanent, high level, non-secretarial offices ('deputy directors'); these offices will be part of the Permanent Office. Such offices are suitable for roles requiring independence and specialist skills. Delegates may be appointed to these roles by Quorum on the chair's nomination (or, if

their role primarily relates to the Supreme Court, the supreme justice's nomination); they will then serve until resignation or a vote of no confidence.

- (4) [Qualification— Quorum may require the director general or the deputy director to be qualified in GUM law.]<sup>14</sup>
- (5) Incapacitation— If the director general is incapacitated, the chair must appoint a deputy director to serve as acting director general until the director general is no longer incapacitated; this appointment must be approved by the vice-chair. With the vice-chair's approval, the chair may also dismiss an acting director general and replace them with another deputy director.

If a deputy director is incapacitated, the director general may appoint an eligible delegate to serve as an acting deputy director until the deputy director is no longer incapacitated; the director general may also dismiss this delegate. Quorum may veto any appointment or dismissal under this paragraph.

- (6) Other staff— The director general may unilaterally appoint and dismiss other staff (including assistant directors general or assistant deputy directors), to serve under the director general or a deputy director, on either a permanent or temporary basis. Such staff serve until dismissal by the director general, resignation, or a vote of no confidence.
- (7) **Impartiality** Quorum may make any reasonable law necessary to preserve the Permanent Office's impartial, apolitical, and independent nature.

## Article 2: Safeguarding officer; procedure

(1) Safeguarding officer— Quorum may appoint a deputy director of safeguarding ('safeguarding officer'). This officer is responsible for the GUM's response to any safeguarding incident, for the GUM's compliance with this Charter, any GUM statute, and any macronational law in relation to any safeguarding issue, and for any other related matters assigned to them by Quorum.

<sup>&</sup>lt;sup>14</sup> Removed 1 August 2024

- (2) **Assistant deputy director of safeguarding** Any assistant deputy director of safeguarding ('assistant safeguarding officer') may be appointed by Quorum only, and may not be dismissed by the director general.
- (3) **Age requirement** The safeguarding officer and any assistant deputy director of safeguarding must be at least 18 years old.
- (4) Other GUM officers— Quorum must establish a seniority order of GUM officers to apply when a safeguarding issue arises. Any GUM officer or staff member may help with the GUM's response to safeguarding issues, but must always defer to the safeguarding officer's judgement, or if the safeguarding officer is unavailable, the judgement of the next most senior available officer who is at least 18 years old.
- (5) Accountability and enforcement— 1 GUMC 6(2)-(4) do not stop anyone from being held accountable. Action may be taken against anyone who violates the GUM's safeguarding laws and procedures. For example, a chair who disregards these laws and procedures may be subject to an ordinary civil claim, a vote of no confidence, or any other proceeding under GUM law.

However, a proceeding under this section may consider only micronational questions; it must not consider the substance of any macronational allegation (e.g. an accusation that a macronational crime has been committed) nor any evidence asserted to prove such an allegation.

Any proceeding under this section must involve the safeguarding officer, and may only proceed with their approval.

The supreme justice or safeguarding officer may at any time halt a proceeding that violates or is at risk of violating this section.

# **Chapter 9: No confidence votes**

## **Article 1: Preliminary procedure**

- (1) **Starting a vote of no confidence** Any GUM officer may be removed by vote of no confidence. To start a vote of no confidence proceeding, a complaint must be filed with the Supreme Court, with at least 15% of members as claimants.
- (2) **Assigning the proceeding** If the proceeding is against the supreme justice, the action is automatically assigned to the most senior available associate justice. Otherwise, the action is automatically assigned to the supreme justice.

If the justice to which the action must ordinarily be assigned is unavailable or has a conflict of interest, the Court's usual rules for assigning justices apply.<sup>15</sup>

If the action is assigned to the supreme justice, and the supreme justice refuses to comply with the consequent obligations, then the most senior associate justice may hear or assign the action as though they were supreme justice.

lf—

- (a) the action is assigned to an associate justice, and
- (b) that associate justice refuses to comply with the consequent obligations,

then-

- (c) if the proceeding is against the supreme justice, the most senior other associate justice is automatically assigned in replacement;
- (d) otherwise, the supreme justice must re-assign the action.
- (3) Frivolous or vexatious petitions; unlawful proceedings— If the petition is frivolous or vexatious, or if a vote of no confidence proceeding would be unlawful, the action must be dismissed.

<sup>&</sup>lt;sup>15</sup> This doesn't mean that the assigned justice will chair the eventual Quorum session. Their duties will include, for example, ruling on the lawfulness of any vote of no confidence proceeding.

- (4) Stopping a proceeding— If one or more members withdraw from the action leaving fewer than 15% of members as claimants, then the vote of no confidence proceeding is stopped. The 15% requirement means 15% of members when the complaint was filed and is not affected by any subsequent change in membership. However, if a petitioning member leaves the GUM, they are automatically withdrawn from the action.
- (5) **Acting officers** If a vote of no confidence proceeding is started against the chair, the vice-chair is to serve as acting chair until the vote ends or the proceeding is stopped. If there is no vice-chair or if the vice-chair is incapacitated, <u>chapter 6</u>, <u>article 3(5)</u> has effect. If a vote of no confidence proceeding is started against the supreme justice, the most senior available associate justice is to serve as acting supreme justice until the vote ends.

## **Article 2: Extraordinary Quorum session**

- (1) Scheduling an extraordinary Quorum session— The Court must schedule an extraordinary Quorum session within two weeks of receiving a valid vote of no confidence petition (this session may be scheduled to take place just before an ordinary session). If the Court fails to schedule a session or if no justice without a conflict of interest is available, then the chair (or vice-chair, if the chair is the subject of the vote) must schedule the session.
- (2) Chair— The extraordinary Quorum session's chair is—
  - (a) ordinarily, the supreme justice,
  - (b) if the supreme justice is the subject of the vote, is incapacitated, or is otherwise unavailable, the chair (or vice-chair, if the chair is the subject of the vote), or
  - (c) if the chair or vice-chair scheduled the session, whichever one of them did so.
- (3) Procedure— The session's procedure is as its chair directs, but must be in accordance with norms of due process. The officer subject to the vote is entitled to represent themselves, or have counsel represent them, or both (unless they or their counsel are disruptive).

(4) **Vote**— Following the extraordinary Quorum session, there must be a vote of no confidence. The vote lasts for 24 hours, and requires a simple majority to pass. If the vote passes, the officer is removed.

## **Article 3: Acting officers**

(1) **Votes against acting officers**— If a vote of no confidence passes against an acting chair, an acting vice-chair, or acting director general, the delegate in question is removed from their acting office only; they remain in their original role.

After any such vote, the acting office must be filled again, as though the delegate who was removed is incapacitated; however, the delegate who was removed is to continue in their original role as usual.<sup>16</sup>

<sup>&</sup>lt;sup>16</sup> For example, if the chair is incapacitated, the vice-chair would become acting chair. If a vote of confidence then passed against the acting chair, that delegate would return to being vice-chair, and the supreme justice would become acting chair.