

Concept Note

High-Level Closing Plenary - Mutirão for Multilevel Climate Action Ministerial Meeting on Urbanization and Climate Change

The fourth Ministerial Meeting on Urbanization and Climate Change at COP30 will be a key part of the COP30 Global Mutirão, a collective effort grounded in indigenous knowledge to accelerate multilevel climate action, and the High-Level Closing Plenary is the culmination of the five events taking place during the urban days at COP30 (10 - 11 November 2025).

Afternoon (TBC) • **11 November 2025** • **COP30** • **Belém, Brazil**

Vision

The Closing Plenary of the 4th Ministerial Meeting will be the celebratory milestone for urban climate action in the Roadmap to Belém: Hosted by the COP30 Presidency, Ministry of Cities and UN-Habitat in partnership with UNFCCC, the Local2030 Coalition, CHAMP partners, the Local Governments and Municipal Authorities (LGMA) Constituency to UNFCCC and the Baku Continuity Coalition partners. It will consolidate outcomes, celebrate achievements of multilevel climate action and amplify the voice of cities and regions within COP30's broader negotiation agenda.

The Closing Plenary will be the space where the multilevel climate action and urbanization agenda come together – by bringing together different Ministerial portfolios (including Ministers of Environment, Ministers of Urbanization and Housing and Ministers of Finance) as well as different levels of governments (including mayors, governors and community leaders), in addition to international partners, and civil society representatives. By doing so, it will help to chart a path for climate action toward implementation of NDCs 3.0 in and with cities, reaffirming cities and regions' central role in delivering on the Paris Agreement, while ensuring continuity between the last COP Presidencies' initiatives, the interlinkages between the SDG and climate agenda, and the negotiations at COP30.

It is the place to honour the achievements made by national governments, subnational actors, and global partners in the urban climate agenda. As this landmark, the Closing Plenary will focus on moving beyond declarations and toward tangible commitments by recognizing the concrete results achieved by stakeholders at all levels in making cities more sustainable and resilient and the critical role of finance in turning commitments into concrete urban climate action.

Objectives

As the culmination point of the Road to Belém, the High-Level Closing Plenary aims at:

- **Political alignment:**
 - Mobilizing political will and global leadership around multilevel climate action, uniting local and national leaders in the celebration of urban sustainable development and participating in the reflection process for a

Global Ethical Stocktake on urban climate action based on ethics, cultural diversity, and an appreciation of science.

- o Discussing how the role of subnational governments can be strengthened as part of the negotiated outcome of COP, including how cities and regions and the New Urban Agenda can be better referenced in the UNFCCC process.
- o Serving as the capstone event linking to the Action Agenda Axis IV, on “Building Resilience for Cities, Infrastructure and Water”, offering a high-level moment to disseminate the five acceleration plans developed to offer solutions to accelerate urban and multilevel climate action.

- **Celebrating milestones**

- o Bringing together milestone events in 2025 and beyond, including the Financing for Development Conference in Seville, COP30 Local Leaders Forum, Town Hall COPs, and other events on the Road to Belém.
- o Recognizing key accomplishments by urban communities, cities, regions, and national governments in advancing sustainable urban development and climate resilience on the Road to Belém, showcasing flagship initiatives such as CHAMP, SURGe, and MAP.
- o Showcasing the achievements that cities and regions have made on climate action, including through the achievements of the Local Government and Municipal Authority (LGMA) Constituency to UNFCCC.
- o Synthesizing insights from the four High-Level Roundtables and distilling the collective messages emerging from diverse national, subnational, and community perspectives collected during the Roadmap to COP30.
- o Celebrating CHAMP-aligned NDCs and the integration of urban content into the next generation of NDCs, acknowledging the advancements of Member States in incorporating subnational governments into the preparation of their updated climate action plans and related investment priorities, and inspiring others to recognize the benefits of multilevel engagement through CHAMP.

- **Multilevel Climate Agenda Forward:**

- o Setting the stage for the urban and multilevel climate agenda, highlighting the strategic importance of Belém and Brazil as leaders of the urban climate agenda, and launching the Brazilian Urban Legacy as a central pillar of sustainable urban development under the Baku Continuity Coalition.
- o Identify and co-design the roadmap of urban and multilevel climate action for future COPs, WUFs and other global events, paving the way forward for stronger partnerships in support of multisectoral and multilevel climate action, leveraging Brazil’s Climate Federalism as a best practice. In particular, invite participants to carry the message of the Ministerial Meeting to WUF13 in Azerbaijan.



- o Explore new avenues of collaboration on the nexus between climate action and SDG Localization within the UN system and with local stakeholders through the United Nations Local2030 Coalition
- o Call to action: presenting a Ministerial Declaration on Strengthening the Role of Cities and Integrating the New Urban Agenda into the UNFCCC Process, calling on negotiations to increase the integration of cities and regions and the New Urban Agenda with the Paris Agreement, and calling for an institutionalization of the Ministerial Meeting(s) on Urbanization and Climate Change into the UNFCCC institutional framework.

Partners

- **Co-hosts:** COP30 Presidency, Brazil Ministry of Cities and UN-Habitat
- **Partners:** UNFCCC, Local2030 Coalition, CHAMP, LGMA, and the Baku Continuity Coalition Members

Preliminary agenda

Plenary seating arrangement

Logistics	Segment	Speakers (tbc)
15 mins	Opening remarks	<ul style="list-style-type: none"> ● Antonio Guterres, Secretary General of the United Nations ● Luis Inácio Lula da Silva, President of Brazil ● Ambassador André Corrêa do Lago, COP30 President ● Anacláudia Rossbach, Executive Director and Under-Secretary General, UN-Habitat ● H.E. Jader Filho, Minister of Cities, Brazil ● Simon Stiell, UNFCCC Executive Secretary ● Mayor Katrin Stjernfeldt Jammeh, City of Malmö, ICLEI President, The Local Governments and Municipal Authorities Constituency
10 mins	10 years after the Paris Agreement, where are today on multilevel climate action?	<p>Framing and moderator: Ana Toni, CEO COP30</p> <ul style="list-style-type: none"> ● H.E. Tatiana Roa Avendaño, Deputy Minister for Environmental Land Management, Ministry of Environment and Sustainable Development, Republic of Colombia ● Anne Hidalgo, Mayor of Paris (France) ● Laurence Tubiana, CEO of the European Climate Foundation, Special Envoy for Europe



5 mins	Charting the way forward	H.E. Nga Kor Ming , Malaysia, Minister of Housing and Local Government, and President, UN-Habitat Assembly, presenting the Declaration on Strengthening the Role of Cities and Integrating the New Urban Agenda into the UNFCCC Process
15 mins	What have been the landmark developments in the past years on multilevel climate action?	<p>Moderator: Anacláudia Rossbach, UN-Habitat</p> <p>Bringing together leaders spearheading different initiatives and milestone events in the spirit of the Baku Continuity Coalition</p> <ul style="list-style-type: none"> ● H.E. Anar Guliyev, Chairman of the SCUPA, the Republic of Azerbaijan, on the Baku Continuity Coalition and MAP ● H.E. Dr Amna bint Abdullah Al Dahak Al Shamsi, Minister of Climate Change and Environment for the United Arab Emirates, on The Coalition for High Ambition Multilevel Partnerships (CHAMP) ● H.E. Sherif el-Sherbiny, Minister of Housing, Utilities, and Urban Communities of Egypt, Sustainable Urban Resilience for the Next Generation (SURGe)
25 mins	Remarks from High-Level Roundtables	<p>Moderator: Ani Desgupta, WRI</p> <p>Bringing together leaders spearheading different initiatives and milestone events</p> <ul style="list-style-type: none"> ● Housing: H.E. Alice Wahome - Cabinet Secretary for Lands, Public Works, Housing, and Urban Development, Kenya ● Science and research: Diana Urge-Vorsatz, IPCC Vice-Chair ● Finance: H.E. Fernando Haddad, Minister of Finance, Brazil, on behalf of the Circle of Finance Ministers, on the Baku to Belém Roadmap to USD 1.3 trillion. ● Nature: Dr. Aiman A. Soleiman, Minister of Environment, Jordan ● Buildings Ministerial: Mr. Benoît Faraco, Climate Ambassador, France, on the Intergovernmental Council on Buildings and Climate ● Heat Ministerial: Adalberto Maluf, Secretary for Urban Environment and Environmental Quality, Republic of Brazil (TBC) ● Multilevel Governance: TBD ● Water Ministerial: TBD ● Waste Ministerial: TBD



<p>15 min</p>	<p>Milestones on the road to COP30</p>	<p>Moderator: Dan Ioschpe, COP30 High-Level Champion on celebrating the COP30 Action Agenda Axis IV: Building Resilience for Cities, Infrastructure and Water</p> <ul style="list-style-type: none"> ● Gavin Newsom, Governor of California, presenting the Local Leaders Forum, including the declaration coming out of the Local Leaders Forum ● H.E. Seyoum Mekonen, State Minister of Planning and Development in charge of Environment and climate change and population and development, Ethiopia, on the African Climate Summit and the UNFCCC Climate Week ● H.E. José Manuel Albares, Minister for Foreign Affairs, European Union and Cooperation, Kingdom of Spain, on the International Conference on Financing for Development (FfD4) <p>OR MINI FIRESIDE CHAT</p> <ul style="list-style-type: none"> - One governor - One mayor
<p>20 min</p>	<p>The Mutirão for urbanization and climate change</p>	<p>Moderator: Anacláudia Rossbach, Executive Director and Under-Secretary General, UN-Habitat</p> <p>Bringing together different Ministerial portfolios, including Ministers of Environment, Ministers of Urbanization and Housing and Ministers of Finance and CHAMP endorsers</p> <ul style="list-style-type: none"> ● H.E. Murat Kurum, Ministry of Environment, Urbanisation and Climate Change, Republic of Turkey ● H.E. Edna Elena Vega Rangel, Minister of Agrarian, Land, and Urban Development, Mexico ● H.E. Aziz Abdukhakimov, Minister of Ecology, Environmental Protection and Climate Change, Republic of Uzbekistan ● Morocco ● H.E. Christopher Gibbs, Minister of Housing, Lands and Maintenance, Barbados ● H.E. Franz Tattenbach, Minister of Environment, Costa Rica



<p>20 mins</p>	<p>The Multilevel Mutirão: Cities, regions, and national governments in action</p>	<p>Keynote: Inger Andersson, Under-Secretary General and UNEP Executive Director</p> <p>Bringing together the Multilevel Mutirão in action, showcasing best practices, and charting the way forward: Different levels of governments, including mayors, governors and community leaders</p> <p><u>BRAZIL – Climate Federalism</u></p> <ul style="list-style-type: none"> • H.E. Marina Silva, Minister of Environment and Climate Change • Helder Barbalho, Governor of Para • Igor Normando, Mayor of Belem <p><u>AUSTRALIA</u></p> <ul style="list-style-type: none"> • H.E. Murray Patrick Watt - Minister of Environment and Water, • Frances Adamson AC, Governor of South Australia • Dr. Jane Lomax-Smith AM, Mayor of Adelaide <p><u>THE EUROPEAN NDC EXPERIENCE</u></p> <ul style="list-style-type: none"> • Ms. Ditte Juul Jørgensen, DG ENER • Mr. Claudio Barbaro, Undersecretary of State at the Ministry of Environment and Energy Security Environment and Energy Security, Italian Republic • H.E. Jochen Flasbarth, State Secretary at the Federal Ministry for the Environment, Nature Conservation and Nuclear Safety, Federal Republic of Germany • Ms. Thekla Walker, Minister for the Environment, Climate and Energy, Baden-Wurttemberg, Republic of Germany <p><u>SOUTH AFRICA</u></p> <ul style="list-style-type: none"> • H.E. Thembisile Phumelele Simelane-Nkadimeng, Minister of Human Settlements • Sello Enoch Dada Morero, Mayor of Johannesburg <p><u>PHILLIPINES</u></p> <ul style="list-style-type: none"> • H.E. Robert E.A. Borje, Secretary of the Climate Change Commission • Joy Belmonte, Mayor of Quezon City
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		<i>Ministers and mayors will also have the possibility to intervene from the floor.</i>
<i>5 mins</i>	Wrap up and outlook to COP31	Way forward

For more information, visit unhabitat.org/COP30 or email unhabitat-climate@un.org

