Appropriately Aligning a Unicorn, The Patent Trial and Appeals Board Within the U.S. Patent System, in the Wake Of *U.S. V. Arthrex*

Alicia Hughes^{1*}

ABSTRACT

The Patent Trial and Appeal Board ["PTAB"]'s role and its powers within the construct of the U.S. Patent and Trademark Office ["USPTO"] are commonsensical for patent practitioners. However, considered in the broader construct of American law, especially pursuant to the Appointments Clause of the U.S. Constitution, the recent, narrowly adopted Supreme Court *U.S. v. Arthrex* decision elucidates a structural misalignment requiring correction.

Non-prevailing parties have attacked the scope of authority for PTAB jurists, claiming their roles are unconstitutional. The rationale is though they are "inferior officers," they act with unfettered finality at the agency level, albeit neither appointed by the President with the advice and consent of the U.S. Senate, nor having their decisions subject to mandatory review by a principal officer. The U.S. Supreme Court agrees. However, the Court's resolution in *Arthrex* creates more ambiguity, jeopardizing reliability in agency-level patent prosecution outcomes for the foreseeable future while creating employment inequity for PTAB judges by making them at-will employees. In a manner of speaking, the *Arthrex* fix is broken, and congressional action is the best repair. Unfortunately, *Arthrex* demonstrates that how one arrives at a decision is as important, oftentimes, as the decision itself. Moreover, it is possible to solve one problem and while exacerbating others.

This paper adds to scholarship by presenting alternative frameworks for aligning PTAB and patent prosecution appellate review in the legal system. It contemplates two avenues for corrective legislative action. A simple fix is mandating PTAB judges be appointed by the U.S. President, with the advice and consent of the U.S. Senate, making these judges principal officers. An alternative and more complicated, albeit more conservative fix, is adding an appeal of PTAB decisions to the U.S. District Courts, instead of a direct appeal from PTAB to the U.S. Court of Appeals for the Federal Circuit.

KEYWORDS: Appointments Clause; U.S. Constitution; Patent Trial and Appeal Board; PTAB; inferior officers; *Arthrex*; Supreme Court; President; agency level; patent prosecution; Senate; administrative judges; advice and consent; congress; principal officers

^{1*} Visiting Lecturer at Boston University School of Law and Lecturer in Business Law at the University of Texas McCombs School of Business. Chief Policy Advisor for the National Bar Association, University of Pennsylvania Executive Ed.D. in Higher Education candidate, Aspen Institute Rodel Fellow in Public Leadership, and University of Virginia Sorensen Fellow in Political Leadership. Gratitude expressed to Boston University Basil Yanakakis Faculty Research Scholar and Professor of Law Emeritus Larry Yackle, Boston University Abraham and Lillian Benton Scholar and Professor of Law Michael Meurer, and Boston University School of Law Associate Dean of Intellectual Thought and Philip S. Beck Professor of Law Gary Lawson, for their invaluable guidance as this scholarship is contemplated.