

Quick Guide

September 2025

Al transcription in Parliaments

This guide has been developed to help small- to medium-sized parliaments who are seeking reliable speech-to-text solutions for transcribing parliamentary proceedings using readily available AI tools. The ideas in this guide are indicative and should be modified to support your own needs. When developing your own approach, consider existing rules and procedures and ensure that what you develop matches your parliament's own processes and requirements.

What is AI transcription?

Al transcription converts spoken parliamentary proceedings into written text using artificial intelligence. The benefits of such systems include efficiency savings, such as speeding up transcription, supporting greater transparency and better use of staff resources. Modern parliamentary Al transcription systems can:

- Identify and separate multiple speakers (diarization)
- Handle parliamentary terminology and proper names
- Process complex debate formats with interruptions and cross-talk
- Integrate with existing parliamentary systems like Hansard and broadcasting
- Maintain data security within parliamentary infrastructure

Key parliamentary applications for AI transcription can include:

- Official parliamentary records (Hansard)
- Committee meeting transcripts
- Real-time support for parliamentary officers
- Accessibility features for hearing-impaired members and public
- Multi-language translation and captioning

Real-world parliamentary success stories

Good quality transcription starts with ensuring that the audio that is being captured for transcription is of a sufficiently high quality,

Angola's approach: Audimus local system

The National Assembly of Angola implemented Audimus, a local web-based transcription platform that processes one hour of audio in 10 minutes. The system operates entirely offline with no cloud dependency, supports unlimited users with role-based access, and integrates with network services for secure authentication. As a result, staff who were previously dedicated to manual transcription have been redirected to higher-priority IT tasks.

Chile's approach: OpenAl Whisper with GPU power

Chile's Chamber of Deputies uses Whisper with high-performance graphics processing units (GPUs) to achieve real-time transcription during sessions. The system provides automatic speaker diarization for up to six participants and offers a live display for the Secretary General during debates. This implementation has enabled same-day publication of session transcripts.

Fiji's approach: multilingual broadcast integration

Fiji Parliament operates a complex multilingual setup that handles three languages (English, Fijian and Hindi) through translation booths with live interpreters. The system uses AI transcription of English for captions and integrates with television broadcasting and streaming platforms. Once fully implemented, this comprehensive approach will provide full accessibility across multiple languages and media channels.

Generic transcription process

Once a suitable audio recording is available, the process of Al-based transcription typically involves:

Step 1: Process the audio

- Run audio through the AI transcription system
- Generate initial transcript with speaker segments and timestamps
- Create rough draft with basic formatting

Step 2: Review and correct

- Trained editors review draft against original audio
- Fix transcription errors, unclear words, and technical terminology
- Verify speaker identification accuracy
- Ensure proper punctuation and readability

Step 3: Format for parliamentary standards

- Apply official parliamentary formatting rules
- Add session details (date, agenda items, voting records)
- Include proper headings and structural elements
- Cross-reference with official parliamentary procedures

Step 4: Final quality check

- Senior editor or similar conducts comprehensive accuracy review
- Compare final text against original audio
- Ensure all speakers properly attributed
- Verify completeness and compliance with parliamentary standards

Step 5: Publish and archive

- Release transcripts through official channels
- Make available in multiple formats (PDF, searchable online, XML)
- Store in parliamentary record management system
- Ensure long-term accessibility and preservation

Generic implementation roadmap

This roadmap offers a generic, multi-phased approach to implementing AI transcription. It takes parliaments from the planning stage, through piloting to a full implementation.

Phase 1: Assessment and planning

- Audit existing audio infrastructure and parliamentary workflows
- Define requirements for identifying speakers
- Assess data sovereignty and security requirements
- Choose an implementation model based on needs and capacity
- Develop a business case and secure funding

Phase 2: Pilot implementation

- Start with single committee or non-critical sessions
- Implement chosen transcription system
- Train initial group of editors and technical staff
- Establish quality control processes
- Gather user feedback and refine workflows

Phase 3: Gradual expansion

- Extend to additional committees and session types
- Integrate with existing parliamentary systems
- Train all relevant staff on new processes
- Develop custom terminology dictionaries
- Establish ongoing support and maintenance procedures

Phase 4: Fully operational

- Deploy across all parliamentary proceedings
- Monitor performance and accuracy metrics
- Continuously improve AI models with parliamentary terminology
- Provide ongoing training and support
- Plan for system upgrades and technology evolution

Training requirements

Introducing AI transcription tools creates new training requirements for staff involved in parliamentary recording and reporting, from technical support to editorial teams and parliamentary officers.

Technical staff require comprehensive training in system administration to manage transcription servers and software, audio engineering skills to integrate with chamber and committee audio systems, quality assurance capabilities to monitor accuracy and system performance, and troubleshooting expertise to resolve technical issues during live sessions.

Editorial staff need specialized training to understand AI transcription strengths and weaknesses when reviewing output, learn techniques for accurate speaker identification and diarization, maintain parliamentary transcription standards through effective quality control, and master new digital tools and workflow management processes.

Parliamentary officers must be trained in real-time monitoring to effectively use live transcription displays during sessions, system integration to coordinate transcription with parliamentary procedures, quality standards to understand accuracy expectations and limitations, and backup procedures to manage system failures during critical sessions.

The speaker identification challenge

Identifying who is speaking in a debate is often the most complex technical hurdle for parliaments. Here are the three main approaches used, each with distinct advantages and limitations.

The first approach involves **manual recording** during sessions, where staff manually record speaker names and timestamps during live sessions, with metadata matched to transcript segments afterward. This method, used by parliaments in Canada and Estonia, offers the highest accuracy and works with any AI system, but requires dedicated staff and carries potential for human error.

The second approach uses **Al voice recognition**, where systems are trained on voice samples from all MPs and senators to automatically identify speakers by their voice patterns. Parliaments in Brazil and Bahrain have adopted this method, which becomes fully automated once trained, though it requires voice training for all members and can struggle with similar voices.

The third and most common approach is a **hybrid method** that combines Al automation with human oversight. Al separates different voices into segments through speaker diarization, while human staff manually identify which segments belong to which speakers. This approach offers a balance of automation and accuracy but still requires human oversight for optimal results.

Integration with existing parliamentary systems

To implement and operationalize Al-powered transcription, several levels of integrations with existing systems are needed, including:

Audio infrastructure requirements:

- Committee rooms: Multi-room audio distribution (like Fiji's campus-wide system)
- Chamber systems: Integration with existing conferencing systems
- Recording systems: Connection to Hansard recording equipment (FTR machines)
- Broadcasting: Integration with parliamentary television and streaming systems

IT system integration:

- User management: Network integration for secure access
- Document management: Connection to parliamentary record systems
- Publishing systems: Automated export to official websites and archives
- Workflow management: Integration with existing editorial and approval processes

Critical infrastructure considerations:

- Power and cooling: GPU systems require adequate power and ventilation
- Network capacity: Real-time systems need high-bandwidth, low-latency networks
- Backup systems: Redundancy for critical parliamentary sessions
- Physical security: Secure server rooms and access controls

Data sovereignty and security

Where parliamentary proceedings involve sensitive political discussions, confidential committee work and national security considerations, it is important to consider where data is held and how secure that data is.

Where data is in the public domain (or will end up in the public domain), the requirements can be considered less onerous and it might, for example, be acceptable to use third-party cloud-based services. Parliaments must determine their security requirements carefully based on individual circumstances.

The approach taken should be deliberate. At the basic level, cloud-based AI tools may suffice, at more secure level ensuring that there is two-factor authentication through institutional credentials. Ultimately, if the parliament considers the data to be proprietary and that it needs to be protected:

	Basic	High-security	
Control of data	None other than existing document management	Recordings and transcripts remain within parliamentary infrastructure	
Location of data	Commercial cloud	Audio never sent to third-party cloud services	
Access control	Access via user id and password	Role-based permissions with audit trails	
Encryption	Data is transmitted through https but no formal encryption requirements	Data is encrypted in transit and at rest	
Compliance	Informal or none	Meeting national data protection and parliamentary privilege requirements	

Security implementation examples:

- Angola: Complete local processing where no data is sent to external cloud services
- Fiji: Secure authentication via institutional credentials, encrypted storage
- Chile: Local GPU processing with controlled access to transcription platforms

Multilingual considerations

Multilingual support becomes necessary when parliaments face constitutional or legal requirements for supporting multiple official languages, accessibility needs for translation to serve diverse populations, broadcasting requirements that demand multiple language channels, or international relations work involving diplomatic proceedings.

Technical complexity

Based on Fiji's implementation, multilingual setups require professional interpreter facilities with translation booths, complex multi-channel audio distribution systems, simultaneous transcription of multiple languages, multiple audio tracks in streaming and television broadcasts, and multi-language subtitle generation capabilities.

Implementation approach

The recommended approach begins with implementing a single language system, followed by adding translation infrastructure, then integrating AI transcription for the primary language. Once this foundation is established, parliaments can expand to additional languages based on interpreter availability and conclude with full integration across broadcasting and streaming systems.

Technology requirements

The technology requirements range from simple to complex depending on the chosen approach. Local server implementations typically require standard computer hardware and commercial transcription software that can run on existing parliamentary IT infrastructure. High-performance real-time systems need specialized processing hardware capable of handling live audio streams, often requiring dedicated workstations with advanced processors and memory configurations.

Multilingual broadcast solutions demand comprehensive audio-visual infrastructure including professional broadcasting equipment, multi-channel audio routing systems, interpreter facilities, and integration with existing parliamentary broadcasting capabilities.

The simplest model uses a cloud-based subscription with minimal local technology. It does require reliable internet connectivity and basic computers for file upload and transcript review but shifts technical complexity to the service provider.

Cost estimates for AI transcription implementation will vary significantly based on location, existing infrastructure and specific requirements. The following ranges provide general guidance but should be considered alongside factors like system lifespan, upgrade requirements and total cost of ownership over time.

Model	Setup cost (US\$)	Ongoing cost	Implementation timeframe
Local server	\$5,000–\$15,000	Minimal (maintenance only)	2–4 weeks
High-powered real-time	\$2,000–\$8,000 + software	Low (hardware replacement cycles); software licensing	4–6 weeks
Multilingual broadcast	\$150,000–\$500,000	Medium–high (specialist support)	6–12 months
Cloud subscription	\$0–\$500	US\$20-US\$150/month per user	1–3 days

When evaluating costs, parliaments should consider the typical 5-7 year lifespan of hardware systems, potential software licensing changes, staff training investments and integration requirements with existing parliamentary infrastructure. Cloud solutions may appear cost-effective initially but can accumulate significant expenses over time, while local systems require higher upfront investment but offer greater long-term cost predictability and data control.

Key success factors

Successful implementation of Al transcription services is most effective when parliaments start small and scale up gradually. Beginning with pilot implementation in less critical settings allows organizations to build confidence and expertise before full deployment, while providing time for staff adaptation and process refinement.

Data sovereignty considerations are important for parliamentary institutions. Parliaments should choose local processing unless cloud services meet strict security requirements or data is in the public domain. Maintaining control over sensitive parliamentary data and ensuring compliance with national data protection laws is essential.

Investment in quality control processes cannot be overlooked. All transcription serves as a tool, not a replacement for human oversight, so maintaining rigorous editorial standards for official parliamentary records remains crucial. Training staff to effectively review and correct Al output ensures the integrity of the final product.

Planning for integration complexity is essential given that parliamentary systems are inherently complex with many interdependencies. Adequate time must be allocated for integration with existing audio, IT, and publishing systems, and infrastructure upgrades should be considered as part of the implementation planning process.

Building internal champions accelerates successful adoption. Early engagement of parliamentary officers, IT staff and editorial teams, combined with adequate training and support for all users, helps demonstrate clear benefits and gain buy-in across the organization.

Conclusion

Al transcription can significantly improve the speed, accuracy and accessibility of parliamentary records when implemented thoughtfully. The key is choosing the right approach for your parliament's specific needs, capacity and constraints.

Several key insights emerge from parliamentary implementations worldwide. Local processing is preferred by most parliaments for security and data sovereignty reasons. Speaker identification remains the most complex technical challenge, requiring human oversight. Quality control processes are essential since AI assists but does not replace editorial judgment, and gradual implementation allows for learning and refinement without disrupting critical operations. Integration planning is crucial given the complexity of parliamentary systems and their many interdependencies.

Success depends on realistic expectations, adequate training and commitment to maintaining the high standards required for official parliamentary records. The most effective approach is to start with a pilot project, learn from real-world examples like those presented in this guide, and scale up based on proven results.

Acknowledgements

This guide was written by the IPU Centre for Innovation in Parliament (CIP). It is based on AI transcription implementations at the National Assembly of Angola, Chile's Chamber of Deputies, Fiji Parliament, and with inputs from other parliamentary institutions, including the IPU's <u>Use Cases for AI in Parliaments</u>. For more about IPU's work on AI, see www.ipu.org/AI.







This publication has been produced with the financial support of the European Union, in partnership with the International Institute for Democracy and Electoral Assistance (International IDEA), as part of INTER PARES | Parliaments in Partnership, the EU's Global Project to Strengthen the Capacity of Parliaments.

The designations employed and the presentation of material in this information product do not imply the expression of any opinion whatsoever on the part of the Inter-Parliamentary Union (IPU) or the European Union (EU) concerning the legal or development status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries.

The mention of specific companies or products of manufacturers, whether or not these have been patented, does not imply that these have been endorsed or recommended by IPU or the EU in preference to others of a similar nature that are not mentioned.

All reasonable precautions have been taken by the Inter-Parliamentary Union to verify the information contained in this publication. However, the published material is being distributed without warranty of any kind, either expressed or implied. The responsibility for the interpretation and use of the material lies with the reader. In no event shall the Inter-Parliamentary Union and the European Union be liable for damages arising from its use.

Appendices

Appendix A: Five implementation models for parliaments

Model 1: Local server model (like Angola)

Best for: Parliaments prioritizing data sovereignty and security

Workflow:

- 1. Audio recorded and uploaded to local intranet-based transcription platform
- 2. Al processes file and generates text with speaker segments
- 3. Editors review using built-in text editor, apply corrections
- 4. Final transcript archived and published through parliamentary website

Key requirements:

- Standard server/PC hardware
- Web-based transcription software (e.g., Audimus)
- Local network only no internet required
- Role-based user management system

Model 2: GPU-powered real-time model (like Chile)

Best for: Parliaments wanting immediate live transcription during sessions

Workflow:

- 1. Audio feeds directly from chamber sound system to Al transcription engine
- 2. Every 10 minutes, text segments sent to central editing platform
- 3. Editors diarize and merge text into coherent records
- 4. Real-time output displayed for parliamentary officers

Key requirements:

- High-spec PC with GPU (NVIDIA RTX A4000 or better)
- Real-time transcription software (e.g., Whisper)
- Integration with chamber audio systems
- Live display systems for parliamentary officers

Model 3: Cloud-based subscription model

Best for: Parliaments with reliable internet and flexible data policies

Workflow:

- 1. Record session audio using existing chamber systems
- 2. Upload audio files to cloud transcription service
- 3. Al processes files remotely and returns transcript
- 4. Staff download, review, and edit transcripts locally
- 5. Export to required formats for archiving and publication

Key requirements:

- Reliable high-speed internet connection
- Cloud transcription service subscription
- Data security compliance verification
- Local editing and formatting capabilities

Quick Guide to AI transcription

Model 4: multilingual broadcast integration (like Fiji)

Best for: Parliaments with multiple official languages and broadcasting needs

Workflow:

- 1. Chamber audio passes through interpreter booths for multiple languages
- 2. Al transcribes selected language track for captions
- 3. All language tracks integrated into broadcast/streaming feeds
- 4. Parliamentary staff access any language track for official records

Key requirements:

- Full broadcast infrastructure with interpreter booths
- Multi-channel audio distribution system
- Al transcription with caption generation
- Integration with television production and streaming platforms

Model 5: hybrid post-processing model

Best for: Parliaments wanting to test AI transcription with existing workflows and working on data suitable to be in the public domain. This is a good starting point for parliaments wanting to explore transcription using AI.

Workflow:

- 1. Continue existing audio recording processes
- 2. Send recordings to AI transcription (local or cloud) after sessions
- 3. Use Al output as first draft for existing editorial team
- 4. Follow established quality control processes
- 5. Gradually increase Al reliance as confidence builds