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## **Relevant Experience and Appointments**

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### ***Defenders of Wildlife***

**Director, Conservation Policy**

**Acting Vice-President/Director**

**Senior Conservation Policy Analyst**

***Washington, DC***

**Nov. 2022-present**

**June 2022-Sept. 2022**

**Sept. 2019-Nov. 2022**

As the senior policy lead at Defenders' [Center for Conservation Innovation](#) (CCI), research and analyzes emerging issues in environmental governance and policy, including climate adaptation policy. Supervise five policy analysts and numerous interns in carrying out policy analyses and research projects, particularly around innovative biodiversity protection strategies that incorporate private-public partnerships. Collaborate with other Defenders staff on policy initiatives, species listing petitions, position papers, and congressional and agency outreach.

### ***George Mason University***

**Affiliate Faculty**

**Mar. 2020-present**

Affiliate (non-teaching) appointment at George Mason University in the Department of Environmental Science and Policy.

### ***Miami Waterkeeper***

**Research Director**

***Miami, FL***

**Mar. 2018-Aug. 2019**

Led legal, policy, and scientific research projects focusing on South Florida coastal ecosystems, waste management, and water quality. Developed and implemented a water quality monitoring program. Developed educational and promotional materials and presented at governmental meetings, schools, and communities on coastal conservation issues, and represented the organization at stakeholder meetings. Provided guidance to junior staff on research work.

### ***University of Miami***

**Adjunct Professor**

**Instructor**

**Teaching Assistant**

**Research Assistant**

***Coral Gables, FL***

**Jan. 2018-April 2019**

**Jan. 2017-May 2017**

**Aug. 2013-April 2015**

**June 2012-Aug. 2017**

As an adjunct professor and instructor, developed and taught ECS605 ("Interdisciplinary Environmental Law and Policy"), a core requirement for the PhD program in environmental science and policy, as well as ECS374 ("Environmental Law and Environmental Justice") for upper-level undergraduates, respectively. As a teaching assistant, assisted faculty with teaching courses on environmental policy and science. As a research assistant, carried out research on environmental governance issues, particularly related to pollution policy under the direction of Dr. Kenneth Broad, incorporating political science, international relations, law, and environmental science to examine mercury governance at the local, national, and international level.

***Gottesdiener Law Firm, PLLC***  
**Senior Associate Attorney**

***Brooklyn, NY***  
**June 2009-Aug. 2012**

Litigated civil cases in federal court. Drafted pleadings, appellate briefs, and other filings for submission to federal courts at the trial, appellate, and Supreme Court level. Directed staff on managing lawsuits and reviewed and analyzed documents.

***Hall, Lamb and Hall, P.A.***  
**Associate Attorney**

***Miami, FL***  
**Nov. 2006-March 2008**

Litigated civil cases in state and federal cases dealing with civil matters. Conducted research on complex civil litigation issues, appeared at hearings, conducted factual investigations, and coordinated with colleagues and co-counsel in managing complex cases.

**Education**

***Ph.D., Environmental Science and Policy*** **2012-2017**

University of Miami, Abess Center for Ecosystem Science and Policy

***M.A., Marine Conservation and Policy*** **2011-2012**

Stony Brook University, School of Marine and Atmospheric Sciences

***J.D. cum laude*** **2003-2006**

University of Miami School of Law

***B.A., Geography and Anthropology*** **1996-2000**

City University of New York - Hunter College,

**Honors and Awards**

Award of Academic Distinction, University of Miami (2017)

Abess Fellowship (2012-2017) (full funding for 5 years of Ph.D. study)

Departmental Honors, Anthropology (2000)

Departmental Honors, Geography (2000)

**Licensures**

New York Bar (2008-present)

Florida Bar (2006-present)

District Court for the Southern District of Florida (2008-present)

District Court for the Eastern District of Wisconsin (2010-present)

District Court for the Western District of Wisconsin (2010-present)

**Publications**

**Carter, A.** (2018). [Alchemical rulemaking and ideological framing: Lessons from the 40-year battle to regulate mercury emissions from electric power plants](#). 58 *Nat. Res. J.* 1.

**Carter, A.** (2019). [“Miami-Dade Case Study”](#) in Rooney, S. (ed.) *Regional Water Planning for Climate Resilience*, American Planning Association.

**Carter, A.** (2021). [Getting to 30x30: A Roadmap for States](#). *Defenders of Wildlife*.

- Carter, A.** and Rosa, L. (2024). [\*The Endangered Species Act: The Next 50 Years and Beyond\*](#). *Defenders of Wildlife*.
- Davis, O., . . . **Carter, A.**, . . . (2024). [A new metric for conducting 5-year reviews to evaluate recovery progress under the Endangered Species Act](#), *Cons. Sci. & Pract.*, e13158
- Davis, O., . . . **Carter, A.**, . . . (2024). [Tracking species recovery status to improve U.S. Endangered Species Act decisions](#). *Cons. Sci. & Pract.*, e13159.
- Evansen, M, **Carter, A.**, & Malcom, J. [A monitoring policy framework for the United States Endangered Species Act](#). *Env. Res. Let.* 16 031001
- Evansen, M., Harl, H., **Carter, A.** & Malcom, J. (2021) [Status of the recovery mandate under section 7\(a\)\(1\) of the U.S. Endangered Species Act](#). *Front. Conserv. Sci.* 2:768628
- Haines, A., Carter, A., Leu, M., Molano-Flores, B., & Davis, O. (2023) [Editorial: Imperiled species recovery under the U.S. Endangered Species Act](#), *Front. Conserv. Sci.* Sec. Animal Conservation, Volume 4 - 2023
- Macdonald, C., & **Carter, A.** (2019). [Blood in the water: Shark feeding, tourism, and the law](#). *Environmental Law* 50(1).
- Malcom, J., & **Carter, A.** (2021). [Better representation is needed in U.S. Endangered Species Act implementation](#). *Front. Cons. Sci.* 2:650543
- Millet, B., **Carter, A.**, Broad, K., Cairo, A., Evans, S., & Majumdar, S. (2020) [Hurricane risk communication: Visualization and behavioral science concepts](#). *Weather, Climate and Society*, 12(2):193-211.

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### **Selected Presentations**

- Carter, A.**, & Harl, H. (2022). A landscape-level look at the national HCP program. Presented at the annual meeting of the National HCP Coalition, Austin, TX, Oct. 25, 2022.
- Carter, A.** (2024). The ESA recovery mandate: The need for an all-of-government approach to listed species conservation. Presented at the North American Congress for Conservation Biology, Vancouver, BC, June 25, 2024.
- Carter, A.** (2020). The Endangered Species Act: Fighting the extinction crisis. Presented at the national forum of the National Caucus of Environmental Legislators, virtual, Aug. 6, 2020.
- Carter, A.** (2018). The Administrative Procedure Act and public involvement in American environmental rulemaking. Presented at the annual Public Administration Research Conference, Orlando, FL, April 13, 2018.
- Carter, A.** (2018). Rhetorical rulemaking: Deconstructing environmental regulatory texts. Presented at the annual meeting of the Society for Applied Anthropology, Philadelphia, PA, April 4, 2018.
- Carter, A.** (2017). Mental models of mercury risk among South Florida anglers. Presented at the International Conference on Mercury as a Global Pollutant, Providence, RI, July 18, 2017.
- Carter, A.** (2017). Clear air and unclear science: Uncertainty and ideology in the federal rulemaking process. Presented at the annual meeting of the American Meteorological Society, Seattle, WA, Jan. 24, 2017.
- Evans, M., **Carter, A.**, & Malcom, J. (2020). Conservation policy crash-course for scientists. Presented at the North American Congress for Conservation Biology, virtual, July 31, 2020.

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### **Selected Media Mentions**

- 3/10/2025, "Trump just weakened one of the nation's oldest environmental laws," Washington Post,

<https://www.washingtonpost.com/climate-environment/2025/03/10/migratory-bird-protections-suspended/>

12/10/2024, "Landmark victory: US proposes endangered species protections for monarch butterfly," Common Dreams,  
<https://www.commondreams.org/news/monarch-butterfly-endangered>

6/23/2022, "Biden admin tosses Trump habitat rule," E&E News,  
<https://www.eenews.net/articles/biden-admin-tosses-trump-habitat-rule/>

7/10/2023, "Lizard on the list? Feds again eye Endangered Species Act listing for West Texas species," Lubbock Avalanche-Journal,  
<https://www.lubbockonline.com/story/news/environment/2023/07/10/feds-again-eye-endangered-species-act-listing-for-dunes-sagebrush-lizard/70393246007/>

5/9/2025, "Climate change is destroying habitats. But relocating species could be tricky.," Stateline,  
<https://stateline.org/2023/05/09/climate-change-is-destroying-habitats-but-relocating-species-could-be-tricky/>

3/23/2022, "Environmental mitigation policies get fresh White House Look," E&E News,  
<https://www.eenews.net/articles/environmental-mitigation-policies-get-fresh-white-house-look/>

7/20/2022, "Biden eliminates last of Trump-era endangered species act," The Hill,  
<https://thehill.com/policy/energy-environment/overnights/3568245-energy-environment-biden-calls-climate-an-emergency-vows-action/>

2/4/2021, "Ocklawaha advocates want recreation hubs on free-flowing river," The Gainesville Sun,  
<https://www.gainesville.com/story/news/local/2021/02/02/ocklawaha-river-advocates-envision-major-recreation-hubs-rodman-dam/4352071001/>