

Technology Transition: Numbering

Henning Schulzrinne
FCC



Overview

- * Technology Transition Policy Task Force (TTTF)
- * FCC technological advisory council (TAC) on numbering
- * M2M issues for phone numbers
- * Comparing Internet names and phone numbers
 - * may provide relevant experiences
- * Possible technical considerations for an all-IP environment

* Technology Transition Policy Task Force (TTTF) * FCC technological advisory council (TAC) on numbering * M2M issues for phone numbers * Comparing Internet names

and phone numbers

* may provide relevant experiences *

Possible technical considerations for an
all--IP

environment

FCC's Technology Transition Policy Task Force

- The Task Force's work will be guided by the insight that, technological changes do not alter the FCC's core mission, including protecting consumers, ensuring public safety, enhancing universal service, and preserving competition.
- The Task Force will conduct a data-driven review and provide recommendations to modernize the Commission's policies in a process that *encourages continued investment and innovation* in these new technologies, *empowers and protects consumers*, *promotes competition*, and ensures *network resiliency and reliability*.

□

The Task Force's work will be guided by the

insight that, technological changes do not alter the FCC's core mission, including protecting consumers, ensuring public safety, enhancing universal service, and preserving competition.

□

The Task Force will conduct a data--driven review and provide recommendations to modernize the Commission's policies in a process that encourages continued investment and innovation in these new technologies, empowers and protects consumers, promotes competition, and ensures network resiliency and reliability.

TAC: Database and Identifiers - 2012

Recommendation	Near Term	Longer Term
Sponsor industry workshops on the full range and scope of the impacts to routing databases as transition to IP occurs • LNP and ENUM integration • Toll Free Services	• Initially focus on specific routing database issues ◦ ENUM model for sharing routing data for carrier interconnection ◦ Toll Free, identify issues related to current dependence on LATA-based routing and called party based charging	• Set schedule for nationwide 10 digit dialing • Align LATAs and rate centers elimination with “Bill and Keep” implementation date • Implement non-geographic number portability which becomes possible with elimination of LD specific charges to consumers
• Sponsor Multi-Stakeholder industry forum to address the future of identifiers in support of industry trends beyond the e.164 numbering plan.	• Identify Key implementation areas to facilitate the transition to the new public communications ◦ Consider identifiers outside e.164 numbering plan ◦ Determine M2M impact (if any) for identifiers ◦ Create International Database Strategy Team	• Identify limitations requiring additional development to address and propose solutions ◦ Security, anti-spoofing, Privacy (Identity) ◦ Use of location data ◦ Role of IPv6 and DNS in emerging identifiers

Sponsor industry workshops on the full range and scope of the impacts to routing databases as transition to IP occurs

- LNP and ENUM integration
- Toll Free Services
- Initially focus on specific routing database issues
 - ENUM model

for sharing routing data for carrier interconnection o Toll Free, identify issues related

to current dependence on LATA--based routing and called party based charging

- Set schedule for nationwide 10 digit dialing
- Align LATAs and rate centers elimination with “Bill and Keep” implementation date
- Implement non--geographic number portability which becomes possible with elimination of LD specific charges to consumers
- Sponsor Multi--Stakeholder industry forum to address the future of identifiers in support of industry trends beyond the e.164 numbering plan.
- Identify Key implementation areas to facilitate the transition to the new public communications o Consider identifiers outside e.164 numbering plan o Determine M2M impact (if any) for identifiers o Create International Database

Strategy Team

- Identify limitations requiring additional development to address and propose solutions o Security, anti--spoofing, Privacy (Identity) o Use of location data o Role of IPv6 and DNS in emerging identifiers

TAC: Potential Commission Actions

- * “A clear national policy on the Future of Numbering is... an essential precondition for further progress on the National Broadband Plan, SIP/VoIP Interconnection and the inevitable transition to all IP networks.” Shockey, Ex Parte, 9/4/2012
- * Initiate rulemaking on the full range and scope of issues with numbers/identifiers – relationship of Numbering to SIP/VoIP Interconnection and the PSTN Transition
- * Consider setting a schedule to implement nationwide 10 digit dialing
 - * – Align LATA’s and rate center elimination with “Bill and Keep” implementation date
 - * – Fully decouple geography from number and Implement non-geographic number portability
- * Sponsor multi-stakeholder forum to define requirements for E.164 real-time communications and for new databases that map E.164 to IP data.
- * Sponsor a series of Technical Workshops involving network operations experts to address technical transition issues moving to an all IP network.
- * Review approach with major IP to IP providers “Google, Skype, Sidecar and others” and work with ATIS, IETF and ARIN to stay aligned with Internet and industry initiatives.

From September 2012 TAC

* “A clear national policy on the Future of Numbering is... an essential precondition for further progress on the National Broadband Plan, SIP/VoIP Interconnection and the inevitable transition to all IP networks.” Shockey, Ex Parte, 9/4/2012 *
Initiate rulemaking on the full range and scope of issues with numbers/identifiers – relationship of Numbering to

SIP/VoIP Interconnection and the PSTN Transition *

Consider setting a schedule to implement nationwide 10 digit dialing

* – Align LATA's and rate center elimination with "Bill and Keep"

implementation date * – Fully decouple geography from number and Implement non--geographic

number portability * Sponsor multi--stakeholder forum to define requirements for E.164 real--time

communications and for new databases that map E.164 to IP data. * Sponsor a series of Technical Workshops involving network operations experts

to address technical transition issues moving to an all IP network. * Review approach with major IP to IP providers "Google, Skype, Sidecar and others" and work with ATIS, IETF and ARIN to stay aligned with Internet and industry initiatives.

It's just a number

Number	Type	Problem
201 555 1212	E.164	same-geographic different dial plans (1/no 1, area code or not) text may or may not work
#250, #77, *677	voice short code	mobile only, but not all no SMS
12345	SMS short code	SMS only country unclear
211, 311, 411, 911	N11 codes	Distinct call routing mechanism Mostly voice-only May not work for VoIP or VRS
800, 855, 866, 877, 888	toll free	not toll free for cell phone may not work internationally
900	premium	voice only unpredictable cost

6

Number Type Problem 201 555 1212 E.164
 same--geographic
 different dial plans (1/no 1, area code or not) text
 may or may not work #250, #77, *677
 6 voice short code mobile only, but not all
 no SMS 12345

SMS short code SMS only

country unclear 211,

311, 411, 911

N11 codes Distinct call routing mechanism

Mostly voice--only May not work for VoIP or VRS

800, 855, 866, 877, 888

toll free not toll free for cell phone

may not work

internationally 900 premium voice only

unpredictable cost

Numbers vs. DNS & IP addresses

	Phone #	DNS	IP address
Role	identifier + locator	identifier	locator (+ identifier)
Country-specific	mostly	optional	no
# of devices / name	1 (except Google Voice)	any	1 (interface)
# names /device	1 for mobile	any	any
controlled by	carrier, but portability unclear (800#) and geo. limited	any entity, with trademark restrictions	any entity (ISP, organization)
who can obtain?	geographically-constrained, currently carrier only	varies (e.g., .edu & .mil, vs. .de)	enterprise, carrier
porting	complex, often manual; wireless-to-wireline may not work	about one hour (DNS cache)	if entity has been assigned PIAs
delegation	companies (number range)	anybody	subnets
identity information	carrier (OCN), billing name only → LERG, LIDB	WHOIS data (unverified)	RPKI, whois

7

Role identifier +

locator

identifier locator (+

identifier

)

Country--specific mostly optional no

of devices / name 1 (except Google Voice) any 1

(interface) # names /device 1 for mobile any any

controlled by carrier, but portability

unclear (800#) and geo. limited

any entity, with trademark restrictions

any entity (ISP, organization)

who can obtain? geographically--constrained,

currently carrier only

varies (e.g., .edu & .mil, vs. .de)

enterprise, carrier

porting complex, often manual;

wireless--to--wireline may not work

about one hour (DNS cache)

if entity has been assigned PIAs

delegation companies (number range) anybody subnets

identity information

carrier (OCN), billing name only → LERG, LIDB

WHOIS data (unverified)

RPKI, whois

Communication identifiers

Property	URL owned	URL provider	E.164	Service-specific
Example	alice@smith.name sip:alice@smith.name	alice@gmail.com sip:alice@ilec.com	+1 202 555 1010	www.facebook.com/alice.example
Protocol-independent	no	no	yes	yes
Multimedia	yes	yes	maybe (VRS)	maybe
Portable	yes	no	somewhat	no
Groups	yes	yes	bridge number	not generally
Trademark issues	yes	unlikely	unlikely	possible
Privacy	Depends on name chosen (pseudonym)	Depends on naming scheme	mostly	Depends on provider "real name" policy

8

Example `alice@smith.name`

`sip:alice@smith.name`

`+1 202 555 1010` `www.facebook.co`

`m/alice.example`

Protocol-- independent

`alice@gmail.com` `sip:alice@ilec.com` no no yes yes

Multimedia yes yes maybe (VRS) maybe Portable

yes no somewhat no Groups yes yes bridge
number

not generally

Trademark issues

yes unlikely unlikely possible

Privacy Depends on

name chosen (pseudonym)

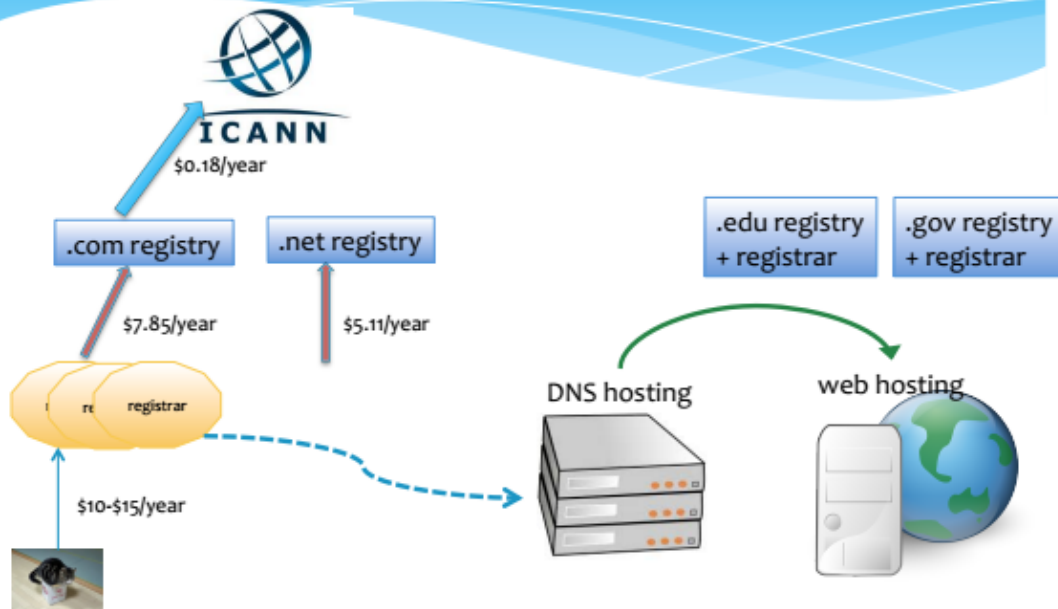
Depends on

mostly Depends on naming

provider “real scheme

name” policy

Internet identifier management: Domain name registration



gov registry .com registry .net registry

+ registrar

registrar

\$7.85/year

registrar registrar

\$10--\$15/year

\$0.18/year

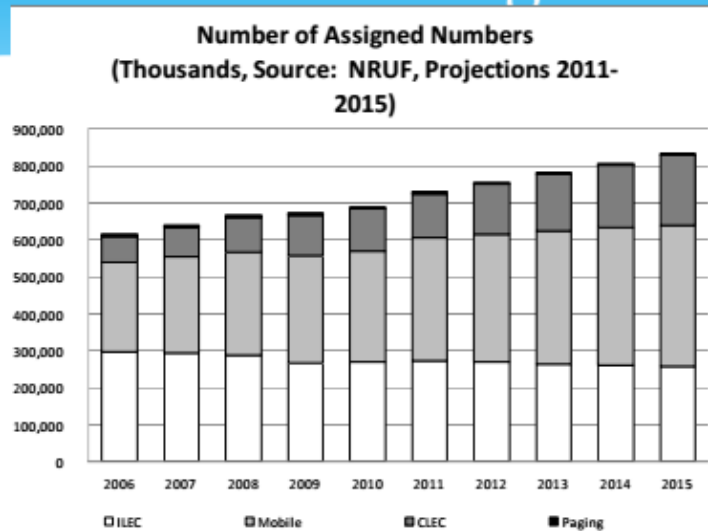
\$5.11/year

DNS hosting

.edu registry + registrar

web hosting

Number usage



FCC 12-46

10

Number of Assigned Numbers (Thousands, Source: NRUF, Projections 2011- 2015) 900,000

800,000
700,000
600,000
500,000

400,000

300,000

200,000

100,000

0

2006 2007 2008 2009 2010 2011 2012 2013 2014 2015

ILEC Mobile CLEC Paging

FCC 12--46

10